Monthly Meeting, April 5, 2013
La Plata County Courthouse, Anasazi Room, 1:30 pm to 3:30 pm
(To participate via teleconference, please call 661-673-8600 and then enter participant code 850589#)

AGENDA

1:30 pm   **1. Meeting Called to Order & Introductions:** Bryce Capron Chair

Additions/Changes to the Agenda

2. Consent Agenda
A. Approval of Board Meeting Minutes for Friday March 1 , 2012
`   B. Financial Report for February, 2013

2:00   **3. Discussion**

A. EagleNet
    i. Up-Date
    ii. Consensus Statement on the Priorities for Rural Broadband
          Development
    iii. Statewide Broadband letter to assume ENA Project

B. Fiber Locates

C. Meeting dates

D. SWCCOG Bookkeeper / Staffing

2:50   **4. Decision**
A. Existing Business
    a. Telecom Committee – Reallocation Requests (GM, Training, GIS)

B. SWCCOG New Business
    a. DoLA SCAN Grant Amendment (GM, Training, GIS)

3:10   *5. SWCCOG Priority Project Reports*

A. Telecommunications
    i. General Manager Services Report
    ii. Responsible Administrator Report
    iii. Telecommunications Committee Chair Report

B. SWCCOG Reports
    i. CARO
    ii. Training Opportunities –
          a. Regional Training for Planning Boards and Commissions.
          b. Other regional training opportunities.
    iii. Housing (under DoLA Report)
    iv. Transit Council minutes & update
    v. GIS - Intern
    vi. Public Safety

Announcements- Next regular meeting will be May 3rd, 2013, 1:30–3:30 pm at the
La Plata Courthouse.

3:30 pm   **Adjourn**

SOUTHWEST COLORADO
Council of Governments

Monthly Meeting, March 1, 2013
La Plata County Courthouse, Anasazi Room, 1:30 pm to 3:30 pm
(To participate via teleconference, please call 661-673-8600 and then enter participant code 850589#)

AGENDA

Members Present:	**Staff/ Consultants:**
Todd Star, ARC Manager (A)	Ed Morlan
Joe Kerby, LPC Manager (A)	Cynthia Aspen (R-9 bookeeper)
William Tookey, SJC Manager	Susan Hakanson, Acting Director
Shane Hale, CTZ City Manager	SWCCOG
Dick White, DGO Sect. / Treas.	Erica Keter, Staff SWCCOG
Ron LeBlanc, DGO City Manager (A)	
Chris La May, BFD City Manager (A)	**Frequent Guests:**
Ryan Mahoney DLS City Manager	Ken Charles, DOLA
Bryce Capron, DVC- Chair	Darlene Marcus, Congressmen Tipton's Office
Miriam Gillow-Wiles IGN Staff	Wanda Cason, Senator Udall's Office
Heather Alvarez, MCS Staff (A)	John Whitney, Senator Bennet's office
David Mitchem, PGS Town Manager	
Jason Wells, SVT Town Manager	

1:30 pm   **1. Meeting Called to Order & Introductions:** Bryce Capron Chair

Additions/Changes to the Agenda
Add Item 3.E. Cynthia to talk to Board about her processes as new bookkeeper.

2. Consent Agenda
A. Approval of Board Meeting Minutes for Friday February 2, 2012
   Minor Revisions made, approved as amended.
` B. Financial Report for December 2012, January 2013
Questions from last meeting resolved, Cynthia prepared to address further concerns.

Motion: **Dick White** *"Accept financial reports"*
Second: **Willy Tookey**
Approved ☒ Yes ☐ No

2:00   **3. Discussion**

A. EagleNet
   i. Up-Date
Pat Swonger reported it is looking like 4-5 weeks at this point until they will be able to resume work, trying to focus on next steps and getting things done as efficiently as possible moving forward, have already submitted all their environmental assessments with very positive feedback so far.

Susan- Do they continue to have a complete hold on all operations, pending the issues in other parts of the state?

- *Yes, there is no moving forward without agreement between all entities. Pat offered to send CTC report which addresses overbuilding, and the issues they are currently addressing to all board members. Pat to send link to Susan, who will make available.*

Todd- *Where is it specifically that you have run into the Pagosa Skyrocket?*

- *Right there along 160 in the right of way to Bayfield, for about 20mi. - It might be worth it for us to have a conversation about some pieces in Archuleta County, who has been talking to Division of Fish and Wildlife, where what they had been told is contradictory and think what Eaglenet and the county have been told may be contradictory as well.*

David- *that particular plant doesn't bloom until June, so it is hard to tell where the plan actually is until then.*

- *We are right on Hwy 160 with the right of way, so what we have done is set up a Primary microwave route, but secondary fiber route, with fiber as the primary there is a lot more scrutiny.*

Susan- *We also had some nice connections at that meeting with Chip White, who had other builders to look at some additional solutions, actively having that conversation with Chip and the local folks, and impressed with how willing he is to work with local vendors to find solutions for this.*

Dick White- *You mentioned there may be a change of route going to Silverton, is it possible you may run into the same issues over there?*

- *It is less likely as we are looking at putting the cables on an existing power line, which is preferable as the alternative is digging a mini trench from here to Cascade, which is very expensive. There are two key areas we are really focused on, the Durango to Pagosa peering ring and Durango to Silverton.*

Ryan Mahoney- *Is there a timing issue with knowing where the plants are and other issues that would cause more delays?*
- *We have to wait until the EAs are cleared, trying to isolate these areas and focus on getting the harder areas done. We have been on a tight time schedule the entire time and are optimistic on completing on time, although it will be challenging.*

Ryan Mahoney- *What happens if the project deadline passes and the Dolores project isn't done, how do we go about acquiring those assets to finish the project?*
- *That would be difficult as it all belongs to Eaglenet, but confident we can pull it off. It will be like a Chinese fire drill from April until Aug. to get enough crews and staff out to get things completed.*

Joe Kerby- *clarification of why the whole project had to be put on hold due to a few issues, all of the focus on the EAs.*

Susan- *very pleased with the responses from Chip White's office and regional vendors and the conversation is on-going.*

    ii. Proposal & Next Steps

Dr. Rick has continued to talk with vendors to ensure things are moving along and will bring reports back to the board. Both Susan and Dr. Rick are pleased with progress. #1 priority is to have Eaglenet get things done, however continue to look into alternatives

B. Legislative Committee *(Susan Reporting)*
We do have correspondence on the potential bills (see agenda form).
SB-025 *Moving steadily through both houses, Governor has said that he would veto it probably if it comes to his desk un-amended.*
Shane- *stated 3 things, firefighters need a political voice, are able to grieve employer about working conditions and equipment needs, and they need local control-but not necessarily that he would veto.*
HB-1107 *Postponed*
HB-1090 *Has not moved at all.*
SB13- 048 *Already through Senate, moving to house, mostly un-amended*
SB13-023 *CCI working to amend, fairly confident that amendments will be included. Pull out interest piece and time allowed to file grievances.*

Changes to CORA bill, we now have to mail things or send things, but we can have the cost of mailing things paid by the requester if arranged previously.

Fire mitigation funding bill(s) has been approved as well. Susan to send out details to members as well.

Shane- *Last meeting of Amendment 64 is coming up, so we should some final information on that here soon.*

Some bills addressing school district funding particularly for areas like ours with lots of oil and gas are coming down the line. The school funding formula is very complicated, Susan to summarize local ramifications. No number yet, not officially introduced to the house yet, but pending in a very big way.

C. Meeting dates *(Dick White presenting)*
Issues with previous month's financials not being completed prior to meeting, Dick White proposed 2nd or 3rd Fri. of the month. Cynthia felt that the 2nd week would be fine to have complete financial information. Original date was chosen because the city managers were meeting on that day before the SWCCOG was formed. La Plata County can accommodate changing the meeting. 3rd Fri. (or Thursday?) sounds like best option so far.

Susan- to come back with suggested dates next month, and go from there.

D. El Pomar *(Jason presenting)*
Our local regional council reached out to Jason and Willy last year, and asked if he would be interested on serving on their board. Jason asked for input on previous experiences with El Pomar, Regional councils have $200,000 allocation each year to fund non-profits and other organizations in the region. Jason is the conduit for potential projects in the area. Other board members are: R. Thayer Tutt, Jr., Dean Brookie, Lori Cooper, Mary Jo Coulehan, Susan Lander. To talk about opportunities as a COG, rank them, and forward to El Pomar foundation through Jason.
El Pomar criteria? Very broad, priorities have shifted as the board has shifted. Recent focus on education, regional impact is something they consider- but other than that no specific eligibility. No certain limitation, however don't like to do piecemeal, would rather do seed money type things. $200,000 can roll

over from seed to seed. No formal application process.

E. Cynthia intro/ report
Handed out more spreadsheets to explain things from the green column on pg. 42 of the board packet. Invoices are done quarterly, handed out Dec. 31st invoice, will also send by email and send all questions to Cynthia.

2:50   **4. Decision**
A.   SWCCOG Existing Business
B.   SWCCOG New Business
No new business

3:10   ***5. SWCCOG Priority Project Reports***

A. Telecommunications
       i.   General Manager Services Report
Currently have bids in for all entities, Rico has decided not to spend their portion of the grant ($60,000), and will therefore be returned to the SWCCOG. Susan is now receiving numbers and bids from all communities. Should have a number value come out in the next few days for what exactly will be coming back to SWCCOG.

Jason- did you have a deadline for that request which has passed? Today was the due date for not spending funds, however expect to have some more back in over the next few days.
Should have some very specific build numbers in the next week.

All requests for reallocation will go to telecommunications committee to discuss and return to the board with recommendations. Should have specific numbers as to what is available for reallocation within the next week.There is a list of required pieces for request which Dr. Rick has put into a form.

       ii.   Responsible Administrator Report
No questions, report included in board packet.
       iii.   Telecommunications Committee Chair Report
Committee did not meet; defer to Susan for report on training opportunities, (to discuss in public safety) Telecom committee to meet March 21st 3-4:30 (teleconference) to assess fund reallocation requests.

B. SWCCOG Directors Reports *(Susan)*
In board packet next month will include financial information for all priorities, as well as transition plan for permanent director.
       i.   All Hazards Committee Grant update – Nothing to Report
(Waiting on state signatures) will spend down funds and re-apply
       ii.   Training Opportunities – Regional Planning
Received 11 surveys back on potential for training for Planning Commissions and Boards: Early to Late April (maybe mid?) Have talked to Andy Hill @ Dola about other trainings done throughout the state (format, timing etc…) Will shoot for a date in mid-late April, weekday evening and afternoon tied in preference. Could look into later afternoon going into dinner possibly? Did not identify community represented in survey. Preferences of evening/ dinner time 5:30/ 6ish start time. Split between 2hr Planning 101 and ½ day Planning 101 with additional session. Option to have breakout sessions talking about zoning.

Chris- *21/2 hr meeting in the evening is good, with the understanding that we can have another session later on for more specifics.*

iii. DoLA Grant

Underway, working on putting together RFPs for contract work. Currently have Job Description for Regional Housing Coordinator, with matching funds from RHA.

iv. Housing (under DoLA Report)

Jenn Lopez will be leaving RHA, moving to regional position with DoLa (Division of Housing) :(Sequestration is happening today and will have more specifics on how that effects us on going.

Todd- *may be appropriate to being talking about bringing the San Juan Basin Area Agency on Aging into the SWCCOG.*

v. Transit Council minutes & update

Working on voucher program with newly acquired grant, also working on developing open source software to build a one-click system to find transportation between all counties, including private options as well.

vi. GIS

Working on putting together mapping, have the opportunity to hire a FLC Senior who is majoring in GIS. Would be mostly collecting data points and attributes for the E-tics system. Would be an intern for the SWCCOG, but able to be lend him out to other entities as needed.

Meeting scheduled? Not currently, will send out details when available.

vii. Public Safety

Has met twice, police, sheriffs, IT folks from all departments, talking about what they want to share between themselves. Talking about how to use the SCAN network to share the expensive things they have to do in each entity. Stay tuned…

viii. Final revisions of documents amended at prior meeting:
Reallocation of SCAN Grant Funds
Advanced Telecommunications Systems Network Policy
Resolution 13-03

Ken- *Energy impact advisory board- as of Aug. will have 3 seats open (looking for 1 from Reg. 9), 3x/yr, 3 yr commitment. 3 day commitment per meeting, state reimburses for travel and lodging. Moving forward through private conversations with individuals. Local government staff, city councils, or none of the above.*

- ***Ron-*** *could we have a discussion in April about this as we will want to be strategic about who we appoint.*

Chris- *at city manager's meeting had the opportunity to meet with Ken Fellmen who is looking to put some legislation together to support our areas, work on a more solid definition of underserved. He is looking for someone to carry that bill for him, and we should look at approaching Ellen Roberts to carry it.*

- ***Ron-*** *we could look at having Ken put together something to include in the agenda for next meeting, and have him on the phone so we can have a discussion with him concerning moving forward.*

Shane- *Basically a strong stance against SB-152, for example Google pulled out of Colorado because of 152, which gives us some pull in addressing this issue. If there is a business case to be made for addressing 152 we have the political climate to address this.*

2.A

Announcements- Next regular meeting will be April 1, 2013, 1:30–3:30 pm at the La Plata Courthouse.

3:30 pm   Adjourn

☐ **Announcement/Proclamation**   ☐ **Consent**
☐ **Special Presentation**   ☒ **Decision**
☐ **Report**

AGENDA SUBMISSION FORM
Southwest Colorado Council of Governments

Date of Board Meeting: April 5, 2013		☐
Staff: Region 9 EDD	Presentation Time: 2 minutes	☐
Subject: February 2013 Financials	Discussion Time: 5 minutes	

Reviewed by Attorney?   ☐ Yes   Attorney:_____   ☒ N/A   ☐No fiscal impact

Committee Approval _____   ☐ Yes ☒ N/A

Background:
In your packet are the February financial reports produced through Quick books for the SWCCOG.
The first page is the Combined Balance Sheet by Class through February showing $44,547.66 in
total assets and net income of -10,964.12 across the funds. The accounts receivable line items
include items invoiced and not yet received. In Fund 100, this would be member dues, in Fund
860, it includes the recent DoLA invoice, as an example.

The second sheet is the Profit/Loss by Class from January 1 through February 28th, followed by
the Profit/Loss Budget vs. Actual. The final sheet is the SWCCOG bank statement for February,
showing $76,690.72 in the account as of February 28, 2013.

The Financials have been sent to the SWCCOG Treasurer and were extensively reviewed.
   Cynthia will be at the meeting to answer any questions.

Other Financial updates:
The DoLA telecommunications grant has been invoiced for Q4 2012. Cynthia will be preparing the
   next draw for Q1 2013.
Community Project Budgets and Statements will be prepared as of March 31, 2013 and included
   in the May board meeting agenda packet.
The audit for the 2012 financials will begin the last week of April 2013.
_____
Fiscal Impact:
As presented
_____
Recommended Action:
The recommended action is to approve the February 2013 Financial Statements.

_____
Accompanying Documents:
Combined Balance Sheet by Class through February 2013
Combined Profit/Loss by Class through February 2013
Profit/Loss Budget vs Actual through February 2013
February 2013 bank statement

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1st SouthWest Bank

Alamosa • Center • Del Norte • Cortez
Durango • Saguache • Pagosa Springs

720 Main St., PO Box 1139 • Alamosa, Colorado 81101
719-587-4200 or 866-641-FSWB (3792)

```
071 00065 01            PAGE:     1
ACCOUNT:     XXXXXX2610  02/28/2013
DOCUMENTS:         9
```

```
SW CO COUNCIL OF GOVERNMENTS
WILLIAM TOOKEY
LAURA LEWIS MARCHINO                          30
295 A GIRARD ST                                2
DURANGO CO   81303                             7
```

===
                 FSB Non-Profit Checking ACCOUNT XXXXXX2610
===

```
                              LAST STATEMENT 01/31/13      33,398.22
AVG AVAILABLE BALANCE      59,084.30     3 CREDITS          60,575.25
AVERAGE BALANCE            59,084.30     7 DEBITS           14,282.75
                              THIS STATEMENT 02/28/13      79,690.72
```

- - - - - - - - - DEPOSITS - - - - - - - - - -
```
REF #.....DATE......AMOUNT REF #.....DATE......AMOUNT REF #.....DATE......AMOUNT
    02/11   2,997.25          02/27     794.00
```

- - - - - - - - OTHER CREDITS - - - - - - - - -
```
DESCRIPTION                                       DATE        AMOUNT
STATE OF COLO. CDPS GRANT XXXXX5254 *             02/13     56,784.00
```

- - - - - - - - - - CHECKS - - - - - - - - - -
```
CHECK #..DATE......AMOUNT  CHECK #..DATE......AMOUNT  CHECK #..DATE......AMOUNT
 1239*02/11     88.76       1248 02/14     250.00     1251 02/11   5,000.00
 1245*02/11  3,807.70       1249 02/19     558.80
 1247 02/08  2,693.00       1250 02/19   1,884.49
```

(*) INDICATES A GAP IN CHECK NUMBER SEQUENCE

- - - ITEMIZATION OF OVERDRAFT AND RETURNED ITEM FEES - - -

```
*****************************************************************************
*                        |   TOTAL FOR    |     TOTAL         *
*                        |   THIS PERIOD  |   YEAR TO DATE    *
*------------------------------------------------------------------*
* TOTAL OVERDRAFT FEES:   |      $.00      |      $.00         *
*------------------------------------------------------------------*
* TOTAL RETURNED ITEM FEES: |    $.00      |      $.00         *
*****************************************************************************
```

* * * C O N T I N U E D * * *

1st SouthWest Bank

Alamosa • Center • Del Norte • Cortez
Durango • Saguache • Pagosa Springs

720 Main St., PO Box 1139 • Alamosa, Colorado 81101
719-587-4200 or 866-641-FSWB (3792)

```
071 00065 01              PAGE:       2
ACCOUNT:        XXXXXX2610  02/28/2013
DOCUMENTS:           9
```

```
          SW CO COUNCIL OF GOVERNMENTS
          WILLIAM TOOKEY
          LAURA LEWIS MARCHINO
```

```
================================================================
          FSB Non-Profit Checking ACCOUNT XXXXXX2610
================================================================
          - - - - - - - DAILY BALANCE - - - - - - -
DATE..........BALANCE      DATE...........BALANCE      DATE...........BALANCE
02/08       30,705.22      02/13        81,590.01      02/19        78,896.72
02/11       24,806.01      02/14        81,340.01      02/27        79,690.72

              - END OF STATEMENT -
```

$794.00   02/27/2013

1249 $558.80   02/19/2013

$2,997.25   02/11/2013

1250 $1,884.49   02/19/2013

1239 $88.76   02/11/2013

1251 $5,000.00   02/11/2013

1245 $3,807.70   02/11/2013

1247 $2,693.00   02/08/2013

1248 $250.00   02/14/2013

Southwest Colorado Council of Governments
Combined Balance Sheet by Class
February 2013

	100-General	200-All Hazards	830-Telecom	900-SCAN	TOTAL
ASSETS					
Current Assets					
Checking/Savings					
1001 · 1st Southwest Bank	-9,339.15	0.00	0.00	0.00	-9,339.15
Total Checking/Savings	-9,339.15	0.00	0.00	0.00	-9,339.15
Accounts Receivable					
1200 · Accounts Receivable	27,447.00	18.67	23,816.03	2,605.11	53,886.81
Total Accounts Receivable	27,447.00	18.67	23,816.03	2,605.11	53,886.81
Other Current Assets					
1090 · Due To/ Due From	36,350.86	-3,020.57	-37,612.68	4,282.39	0.00
1499 · Undeposited Funds	0.00	0.00	0.00	0.00	0.00
1550 · Prepaid expense	0.00	0.00	0.00	0.00	0.00
Total Other Current Assets	36,350.86	-3,020.57	-37,612.68	4,282.39	0.00
Total Current Assets	54,458.71	-3,001.90	-13,796.65	6,887.50	44,547.66
TOTAL ASSETS	**54,458.71**	**-3,001.90**	**-13,796.65**	**6,887.50**	**44,547.66**
LIABILITIES & EQUITY					
Liabilities					
Current Liabilities					
Accounts Payable					
20000 · Accounts Payable	0.00	0.00	0.00	0.00	0.00
Total Accounts Payable	0.00	0.00	0.00	0.00	0.00
Other Current Liabilities					
2200 · Deferred Revenue	0.00	0.00	0.00	0.00	0.00
2210 · Deferred Member Contributions	0.00	0.00	0.00	0.00	0.00
Total Other Current Liabilities	0.00	0.00	0.00	0.00	0.00
Total Current Liabilities	0.00	0.00	0.00	0.00	0.00
Total Liabilities	0.00	0.00	0.00	0.00	0.00
Equity					
32000 · Retained Earnings	29,401.71	-2,443.10	21,986.92	6,566.25	55,511.78
Net Income	25,057.00	-558.80	-35,783.57	321.25	-10,964.12
Total Equity	54,458.71	-3,001.90	-13,796.65	6,887.50	44,547.66
TOTAL LIABILITIES & EQUITY	**54,458.71**	**-3,001.90**	**-13,796.65**	**6,887.50**	**44,547.66**

Southwest Colorado Council of Governments
Profit & Loss by Class
January through February 2013

	100-General	200-All Hazards	830-Telecom	900-SCAN	TOTAL
Income					
4000 · Sales	0.00	0.00	0.00	2,055.00	2,055.00
4041 · All Hazards Grant	0.00	56,802.67	0.00	0.00	56,802.67
4950 · Match-GOV Admin	28,000.00	0.00	0.00	0.00	28,000.00
4952 · Region 9-Matching Funds	0.00	0.00	1,594.37	0.00	1,594.37
4955 · In Kind Project Match	0.00	0.00	7,891.60	0.00	7,891.60
Total Income	28,000.00	56,802.67	9,485.97	2,055.00	96,343.64
Cost of Goods Sold					
5000 · Cost of Goods Sold	0.00	0.00	0.00	333.75	333.75
Total COGS	0.00	0.00	0.00	333.75	333.75
Gross Profit	28,000.00	56,802.67	9,485.97	1,721.25	96,009.89
Expense					
5200 · All Hazard Project	0.00	56,802.67	0.00	0.00	56,802.67
5401 · Software Maintenance (E-Tic)	0.00	0.00	0.00	1,400.00	1,400.00
5510 · Travel & Ent	0.00	0.00	109.40	0.00	109.40
5520 · Advertising	0.00	558.80	0.00	0.00	558.80
5540 · Membership/Sub	250.00	0.00	0.00	0.00	250.00
5555 · Liability Insurance	2,693.00	0.00	0.00	0.00	2,693.00
5638 · Region 9 EDD	0.00	0.00	3,188.72	0.00	3,188.72
5642 · Project Engineering & Mgmt	0.00	0.00	10,405.00	0.00	10,405.00
5645 · Project Construction	0.00	0.00	23,674.82	0.00	23,674.82
5955 · In Kind Project expense	0.00	0.00	7,891.60	0.00	7,891.60
Total Expense	2,943.00	57,361.47	45,269.54	1,400.00	106,974.01
Net Income	25,057.00	-558.80	-35,783.57	321.25	-10,964.12

Southwest Colorado Council of Governments
P&L Budget vs. Actual 2013
January through December 2013

| | 100-General | | | |
	Jan - Dec 13	Budget	$ Over Budget	% of Budget
Income				
4000 · Sales	0.00			
4001 · Fiber Access (ramp) fee	0.00			
4002 · Internet Usage	0.00			
4003 · Internet Admin Fee	0.00			
4005 · E-tics	0.00			
4010 · Grant-DOLA Admin	0.00	25,000.00	-25,000.00	0.0%
4020 · Grant DOLA-Construction	0.00			
4040 · Grant-Transit	0.00	20,000.00	-20,000.00	0.0%
4041 · All Hazards Grant	0.00			
4950 · Match-GOV Admin	28,000.00	28,000.00	0.00	100.0%
4951 · Match-GOV Construction	0.00			
4952 · Region 9-Matching Funds	0.00			
4955 · In Kind Project Match	0.00			
4956 · Matching Funds-Other	0.00			
Total Income	28,000.00	73,000.00	-45,000.00	38.4%
Cost of Goods Sold				
5000 · Cost of Goods Sold	0.00			
Total COGS	0.00			
Gross Profit	28,000.00	73,000.00	-45,000.00	38.4%
Expense				
5009 · Bookkeeper	0.00	15,000.00	-15,000.00	0.0%
5200 · All Hazard Project	0.00			
5401 · Software Maintenance (E-Tic)	0.00			
5402 · Hardware Maint. (smart net)	0.00			
5410 · Rent	0.00	300.00	-300.00	0.0%
5510 · Travel & Ent	0.00	2,000.00	-2,000.00	0.0%
5512 · Meeting Exp	0.00	2,000.00	-2,000.00	0.0%
5514 · Professional Fees.	0.00			
5515 · Legal Fees	0.00	3,000.00	-3,000.00	0.0%
5520 · Advertising	0.00	300.00	-300.00	0.0%
5521 · Website	0.00	120.00	-120.00	0.0%
5525 · Audit	0.00	8,000.00	-8,000.00	0.0%
5526 · Internet Connectivity (100 Mb)	0.00			
5527 · Internet & software	0.00			
5528 · Fiber Locates	0.00			
5529 · Inter-Reg. Fiber Routes- leases	0.00			
5532 · Postage	0.00	128.00	-128.00	0.0%
5535 · Printing/Reproduction	0.00	400.00	-400.00	0.0%
5540 · Membership/Sub	250.00	250.00	0.00	100.0%
5550 · Supplies	0.00	300.00	-300.00	0.0%
5555 · Liability Insurance	2,693.00	2,693.00	0.00	100.0%
5637 · SCAN GM	0.00			
5638 · Region 9 EDD	0.00			
5639 · Infor Services-Project Mgmt	0.00			
5640 · Consulting	0.00	15,000.00	-15,000.00	0.0%
5641 · Regional Project Mgmt	0.00			
5642 · Project Engineering & Mgmt	0.00			
5643 · Transit	0.00	20,000.00	-20,000.00	0.0%
5644 · AmeriCorp Member	0.00	1,500.00	-1,500.00	0.0%
5645 · Project Construction	0.00			
5650 · training/conf	0.00			
5955 · In Kind Project expense	0.00			
Total Expense	2,943.00	70,991.00	-68,048.00	4.1%
Net Income	**25,057.00**	**2,009.00**	**23,048.00**	**1,247.2%**

Southwest Colorado Council of Governments
P&L Budget vs. Actual 2013
January through December 2013

		200-All Hazards		
	Jan - Dec 13	Budget	$ Over Budget	% of Budget
Income				
4000 · Sales	0.00			
4001 · Fiber Access (ramp) fee	0.00			
4002 · Internet Usage	0.00			
4003 · Internet Admin Fee	0.00			
4005 · E-tics	0.00			
4010 · Grant-DOLA Admin	0.00			
4020 · Grant DOLA-Construction	0.00			
4040 · Grant-Transit	0.00			
4041 · All Hazards Grant	56,802.67	237,376.00	-180,573.33	23.9%
4950 · Match-GOV Admin	0.00			
4951 · Match-GOV Construction	0.00			
4952 · Region 9-Matching Funds	0.00			
4955 · In Kind Project Match	0.00			
4956 · Matching Funds-Other	0.00			
Total Income	56,802.67	237,376.00	-180,573.33	23.9%
Cost of Goods Sold				
5000 · Cost of Goods Sold	0.00			
Total COGS	0.00			
Gross Profit	56,802.67	237,376.00	-180,573.33	23.9%
Expense				
5009 · Bookkeeper	0.00	5,000.00	-5,000.00	0.0%
5200 · All Hazard Project	56,802.67	191,282.00	-134,479.33	29.7%
5401 · Software Maintenance (E-Tic)	0.00			
5402 · Hardware Maint. (smart net)	0.00			
5410 · Rent	0.00			
5510 · Travel & Ent	0.00	1,000.00	-1,000.00	0.0%
5512 · Meeting Exp	0.00			
5514 · Professional Fees.	0.00	8,500.00	-8,500.00	0.0%
5515 · Legal Fees	0.00			
5520 · Advertising	558.80	1,000.00	-441.20	55.9%
5521 · Website	0.00			
5525 · Audit	0.00	2,388.00	-2,388.00	0.0%
5526 · Internet Connectivity (100 Mb)	0.00			
5527 · Internet & software	0.00			
5528 · Fiber Locates	0.00			
5529 · Inter-Reg. Fiber Routes- leases	0.00			
5532 · Postage	0.00	100.00	-100.00	0.0%
5535 · Printing/Reproduction	0.00	100.00	-100.00	0.0%
5540 · Membership/Sub	0.00			
5550 · Supplies	0.00			
5555 · Liability Insurance	0.00			
5637 · SCAN GM	0.00			
5638 · Region 9 EDD	0.00			
5639 · Infor Services-Project Mgmt	0.00			
5640 · Consulting	0.00	27,435.00	-27,435.00	0.0%
5641 · Regional Project Mgmt	0.00			
5642 · Project Engineering & Mgmt	0.00			
5643 · Transit	0.00			
5644 · AmeriCorp Member	0.00			
5645 · Project Construction	0.00			
5650 · training/conf	0.00	571.00	-571.00	0.0%
5955 · In Kind Project expense	0.00			
Total Expense	57,361.47	237,376.00	-180,014.53	24.2%
Net Income	**-558.80**	**0.00**	**-558.80**	**100.0%**

Southwest Colorado Council of Governments
P&L Budget vs. Actual 2013
January through December 2013

	830-Telecom			
	Jan - Dec 13	Budget	$ Over Budget	% of Budget
Income				
4000 · Sales	0.00			
4001 · Fiber Access (ramp) fee	0.00			
4002 · Internet Usage	0.00			
4003 · Internet Admin Fee	0.00			
4005 · E-tics	0.00			
4010 · Grant-DOLA Admin	0.00	29,314.00	-29,314.00	0.0%
4020 · Grant DOLA-Construction	0.00	1,260,840.00	-1,260,840.00	0.0%
4040 · Grant-Transit	0.00			
4041 · All Hazards Grant	0.00			
4950 · Match-GOV Admin	0.00	57,579.00	-57,579.00	0.0%
4951 · Match-GOV Construction	0.00	30,000.00	-30,000.00	0.0%
4952 · Region 9-Matching Funds	1,594.37	21,465.00	-19,870.63	7.4%
4955 · In Kind Project Match	7,891.60	374,203.00	-366,311.40	2.1%
4956 · Matching Funds-Other	0.00	20,000.00	-20,000.00	0.0%
Total Income	9,485.97	1,793,401.00	-1,783,915.03	0.5%
Cost of Goods Sold				
5000 · Cost of Goods Sold	0.00			
Total COGS	0.00			
Gross Profit	9,485.97	1,793,401.00	-1,783,915.03	0.5%
Expense				
5009 · Bookkeeper	0.00			
5200 · All Hazard Project	0.00			
5401 · Software Maintenance (E-Tic)	0.00			
5402 · Hardware Maint. (smart net)	0.00			
5410 · Rent	0.00			
5510 · Travel & Ent	109.40	2,005.00	-1,895.60	5.5%
5512 · Meeting Exp	0.00	548.00	-548.00	0.0%
5514 · Professional Fees.	0.00			
5515 · Legal Fees	0.00	4,196.00	-4,196.00	0.0%
5520 · Advertising	0.00	216.00	-216.00	0.0%
5521 · Website	0.00	810.00	-810.00	0.0%
5525 · Audit	0.00			
5526 · Internet Connectivity (100 Mb)	0.00			
5527 · Internet & software	0.00	1,026.00	-1,026.00	0.0%
5528 · Fiber Locates	0.00			
5529 · Inter-Reg. Fiber Routes- leases	0.00			
5532 · Postage	0.00	35.00	-35.00	0.0%
5535 · Printing/Reproduction	0.00	107.00	-107.00	0.0%
5540 · Membership/Sub	0.00			
5550 · Supplies	0.00			
5555 · Liability Insurance	0.00			
5637 · SCAN GM	0.00			
5638 · Region 9 EDD	3,188.72	30,861.00	-27,672.28	10.3%
5639 · Infor Services-Project Mgmt	0.00	1,280.00	-1,280.00	0.0%
5640 · Consulting	0.00	175.00	-175.00	0.0%
5641 · Regional Project Mgmt	10,405.00	22,233.00	-11,828.00	46.8%
5642 · Project Engineering & Mgmt	0.00	85,039.00	-85,039.00	0.0%
5643 · Transit	0.00			
5644 · AmeriCorp Member	0.00			
5645 · Project Construction	23,674.82	1,260,840.00	-1,237,165.18	1.9%
5650 · training/conf	0.00			
5955 · In Kind Project expense	7,891.60	374,203.00	-366,311.40	2.1%
Total Expense	45,269.54	1,783,574.00	-1,738,304.46	2.5%
Net Income	**-35,783.57**	**9,827.00**	**-45,610.57**	**-364.1%**

Southwest Colorado Council of Governments
P&L Budget vs. Actual 2013
January through December 2013

	900-SCAN			
	Jan - Dec 13	Budget	$ Over Budget	% of Budget
Income				
4000 · Sales	2,055.00	8,055.00	-6,000.00	25.5%
4001 · Fiber Access (ramp) fee	0.00	23,200.00	-23,200.00	0.0%
4002 · Internet Usage	0.00	66,608.00	-66,608.00	0.0%
4003 · Internet Admin Fee	0.00	5,293.00	-5,293.00	0.0%
4005 · E-tics	8,400.00	8,400.00	0.00	100.0%
4010 · Grant-DOLA Admin	0.00	25,000.00	-25,000.00	0.0%
4020 · Grant DOLA-Construction	0.00			
4040 · Grant-Transit	0.00			
4041 · All Hazards Grant	0.00			
4950 · Match-GOV Admin	0.00			
4951 · Match-GOV Construction	0.00			
4952 · Region 9-Matching Funds	0.00			
4955 · In Kind Project Match	0.00			
4956 · Matching Funds-Other	0.00			
Total Income	10,455.00	136,556.00	-126,101.00	7.7%
Cost of Goods Sold				
5000 · Cost of Goods Sold	333.75	2,014.00	-1,680.25	16.6%
Total COGS	333.75	2,014.00	-1,680.25	16.6%
Gross Profit	10,121.25	134,542.00	-124,420.75	7.5%
Expense				
5009 · Bookkeeper	0.00			
5200 · All Hazard Project	0.00			
5401 · Software Maintenance (E-Tic)	1,400.00	8,400.00	-7,000.00	16.7%
5402 · Hardware Maint. (smart net)	0.00	36,200.00	-36,200.00	0.0%
5410 · Rent	0.00			
5510 · Travel & Ent	0.00			
5512 · Meeting Exp	0.00			
5514 · Professional Fees.	0.00			
5515 · Legal Fees	0.00			
5520 · Advertising	0.00			
5521 · Website	0.00			
5525 · Audit	0.00			
5526 · Internet Connectivity (100 Mb)	0.00	15,000.00	-15,000.00	0.0%
5527 · Internet & software	0.00			
5528 · Fiber Locates	0.00	15,000.00	-15,000.00	0.0%
5529 · Inter-Reg. Fiber Routes- leases	0.00	23,250.00	-23,250.00	0.0%
5532 · Postage	0.00			
5535 · Printing/Reproduction	0.00			
5540 · Membership/Sub	0.00			
5550 · Supplies	0.00			
5555 · Liability Insurance	0.00			
5637 · SCAN GM	0.00	25,000.00	-25,000.00	0.0%
5638 · Region 9 EDD	0.00			
5639 · Infor Services-Project Mgmt	0.00			
5640 · Consulting	0.00			
5641 · Regional Project Mgmt	0.00			
5642 · Project Engineering & Mgmt	0.00			
5643 · Transit	0.00			
5644 · AmeriCorp Member	0.00			
5645 · Project Construction	0.00			
5650 · training/conf	0.00			
5955 · In Kind Project expense	0.00			
Total Expense	1,400.00	122,850.00	-121,450.00	1.1%
Net Income	8,721.25	11,692.00	-2,970.75	74.6%

Southwest Colorado Council of Governments
P&L Budget vs. Actual 2013
January through December 2013

	TOTAL			
	Jan - Dec 13	Budget	$ Over Budget	% of Budget
Income				
4000 · Sales	2,055.00	8,055.00	-6,000.00	25.5%
4001 · Fiber Access (ramp) fee	0.00	23,200.00	-23,200.00	0.0%
4002 · Internet Usage	0.00	66,608.00	-66,608.00	0.0%
4003 · Internet Admin Fee	0.00	5,293.00	-5,293.00	0.0%
4005 · E-tics	8,400.00	8,400.00	0.00	100.0%
4010 · Grant-DOLA Admin	0.00	79,314.00	-79,314.00	0.0%
4020 · Grant DOLA-Construction	0.00	1,260,840.00	-1,260,840.00	0.0%
4040 · Grant-Transit	0.00	20,000.00	-20,000.00	0.0%
4041 · All Hazards Grant	56,802.67	237,376.00	-180,573.33	23.9%
4950 · Match-GOV Admin	28,000.00	85,579.00	-57,579.00	32.7%
4951 · Match-GOV Construction	0.00	30,000.00	-30,000.00	0.0%
4952 · Region 9-Matching Funds	1,594.37	21,465.00	-19,870.63	7.4%
4955 · In Kind Project Match	7,891.60	374,203.00	-366,311.40	2.1%
4956 · Matching Funds-Other	0.00	20,000.00	-20,000.00	0.0%
Total Income	104,743.64	2,240,333.00	-2,135,589.36	4.7%
Cost of Goods Sold				
5000 · Cost of Goods Sold	333.75	2,014.00	-1,680.25	16.6%
Total COGS	333.75	2,014.00	-1,680.25	16.6%
Gross Profit	104,409.89	2,238,319.00	-2,133,909.11	4.7%
Expense				
5009 · Bookkeeper	0.00	20,000.00	-20,000.00	0.0%
5200 · All Hazard Project	56,802.67	191,282.00	-134,479.33	29.7%
5401 · Software Maintenance (E-Tic)	1,400.00	8,400.00	-7,000.00	16.7%
5402 · Hardware Maint. (smart net)	0.00	36,200.00	-36,200.00	0.0%
5410 · Rent	0.00	300.00	-300.00	0.0%
5510 · Travel & Ent	109.40	5,005.00	-4,895.60	2.2%
5512 · Meeting Exp	0.00	2,548.00	-2,548.00	0.0%
5514 · Professional Fees.	0.00	8,500.00	-8,500.00	0.0%
5515 · Legal Fees	0.00	7,196.00	-7,196.00	0.0%
5520 · Advertising	558.80	1,516.00	-957.20	36.9%
5521 · Website	0.00	930.00	-930.00	0.0%
5525 · Audit	0.00	10,388.00	-10,388.00	0.0%
5526 · Internet Connectivity (100 Mb)	0.00	15,000.00	-15,000.00	0.0%
5527 · Internet & software	0.00	1,026.00	-1,026.00	0.0%
5528 · Fiber Locates	0.00	15,000.00	-15,000.00	0.0%
5529 · Inter-Reg. Fiber Routes- leases	0.00	23,250.00	-23,250.00	0.0%
5532 · Postage	0.00	263.00	-263.00	0.0%
5535 · Printing/Reproduction	0.00	607.00	-607.00	0.0%
5540 · Membership/Sub	250.00	250.00	0.00	100.0%
5550 · Supplies	0.00	300.00	-300.00	0.0%
5555 · Liability Insurance	2,693.00	2,693.00	0.00	100.0%
5637 · SCAN GM	0.00	25,000.00	-25,000.00	0.0%
5638 · Region 9 EDD	3,188.72	30,861.00	-27,672.28	10.3%
5639 · Infor Services-Project Mgmt	0.00	1,280.00	-1,280.00	0.0%
5640 · Consulting	0.00	42,610.00	-42,610.00	0.0%
5641 · Regional Project Mgmt	10,405.00	22,233.00	-11,828.00	46.8%
5642 · Project Engineering & Mgmt	0.00	85,039.00	-85,039.00	0.0%
5643 · Transit	0.00	20,000.00	-20,000.00	0.0%
5644 · AmeriCorp Member	0.00	1,500.00	-1,500.00	0.0%
5645 · Project Construction	23,674.82	1,260,840.00	-1,237,165.18	1.9%
5650 · training/conf	0.00	571.00	-571.00	0.0%
5955 · In Kind Project expense	7,891.60	374,203.00	-366,311.40	2.1%
Total Expense	106,974.01	2,214,791.00	-2,107,816.99	4.8%
Net Income	**-2,564.12**	**23,528.00**	**-26,092.12**	**-10.9%**

☐ **Announcement/Proclamation**   ☐ **Consent**
☐ **Special Presentation**   ☐ **Decision**
☐ **Report**

AGENDA SUBMISSION FORM
Southwest Colorado Council of Governments

Date of Board Meeting: April 5, 2013		☐
Staff: Susan Hakanson / Dr. Rick Smith	Presentation Time: 10 minutes	☐
Subject: Eagle Net	Discussion Time: 20 minutes	

Reviewed by Attorney?　☐ Yes　Attorney:_____　☒ N/A　☐No fiscal impact

Committee Approval _____　　☐ Yes　☒ N/A

Background:

EagleNet
   i. Up-Date – Eagle Net Staff have been invited to attend the SWCCOG. At publication time, no representative has R.S.V.P.'ed.

   ii. Consensus Statement -

REVIEW / DISCUSSION DRAFT FOR SUBMISSION TO SENATE CST/CTI SUBCOMMITTEE BEFORE APRIL 9

   iii. Statewide broadband letter to assume ENA project.

Fiscal Impact:

Recommended Action:

Accompanying Documents:

ADDITIONAL INSTRUCTIONS
   None

To: United States Senate Committee on Commerce, Science and Technology,
        Subcommittee on Communications, Technology and the Internet

Re: April 9, 2013 hearing entitled "State of Rural Communications"

"Broadband is *the* great infrastructure challenge of the early 21st century." *See*, Federal Communications Commission*, National Broadband Plan*, Introduction, p. 19 (2010) (*available at* http://download.broadband.gov/plan/national-broadband-plan-chapter-1-introduction.pdf (emphasis in original).

By way of introduction, Colorado is the nation's eight largest state covering more than 104,000 square miles. It could contain the states of Maryland, Virginia, West Virginia, New Jersey, Connecticut, Delaware and Rhode Island and still have more than 4,000 square miles to spare. Several of Colorado's counties are the size of small states. And Colorado is the nation's most mountainous state, boasting 54 peaks over 14,000 feet in elevation, 1,000 peaks over 10,000 feet in elevation and the highest mean elevation (6,800 feet) of any state in the nation. Colorado also is the only U.S. state that lies entirely above 1,000 meters (3,281 feet) elevation. The lowest point (3,317 feet) in the state is higher than the highest elevation point of 18 states and Washington, DC. As a result, Colorado's topography presents unique infrastructure challenges. This is especially true in mountainous areas where population densities are extremely low, construction windows narrow due to mountain weather, and construction methods extremely difficult due to topography.

Silverton Colorado, for example, lies at 10,000 feet above sea level. Travel in and out of Silverton is accomplished via two routes one of them being Red Mountain pass, known as the "million dollar highway" as it was carved right into the side of near vertical rock walls and cost a million dollars a mile to build at the time.   Right now Silverton relies on long haul microwave relay systems built decades ago. Other towns like Steamboat and Craig are served by only a single fiber optic route spanning hundreds of miles. This means that any fault or cut along the route renders entire counties without any means of communication to the outside world for up to a day at a time. One need not think for long to imagine the crippling economic impact that can have in today's always-on, location independent, hyperconnected world.

At the same time, there are private market providing 100mbps down/50mbps capacities across areas the size of West Virginia at prices competitive with Denverites receiving 20mbps down/6mpbs up capacities.

Still, intense challenges remain in mountain communities and with the recent extensive overbuilds by the NTIA's BTOP-funded entity EagleNet, the state is facing a crisis of rural broadband connectivity. The American Recovery and Reinvestment

Act of 2009 appropriated funds to the NTIA to provide broadband infrastructure and services to unserved and underserved parts of rural America. In September, 2010, NTIA awarded $100.6 million to Colorado's EAGLE-Net Alliance (ENA) to build broadband to parts of rural Colorado that lack the high-speed internet service needed by schools, businesses and Colorado residents. ENA has committed roughly $70 million of that $100 million. Unfortunately, ENA has not spent funds in the manner intended by Congress, refused to work with carriers statewide, did not bring fiber optic to unserved and underserved areas of the state but rather laid fiber along side existing fiber optic creating unnecessary and useless additional capacity to communities that already had high quality, physically diverse and redundant state-of-the-art high capacity fiber optic networks. This left a substantial majority of rural Colorado without reliable fiber optic connectivity and left many communities to rely upon very old and limited capacity long-haul microwave technology.

What the state has learned from its rural broadband failures and successes, however, is the following:

1. Broadband is, by its essential nature, a public private partnership. Without use of public rights of way and/or spectrum, there is no broadband business.
2. Top-down public/private partnerships lack local input, local coordination and local control do not work; opportunities are missed.
3. Fiber optic is a relatively stable technology.
4. The gear used to light fiber optic and the gear that runs the networks remains on a steep innovation curve. Whereas years ago, telecommunications equipment lifespans were as long as a decade or more, these days the cycles are 3-5 years or less. What is true of your iPhone, in other words, is generally true of core network equipment: innovation is ceaseless.
5. As a result, government obviously has a role in opening up infrastructure and lowering costs, particularly in those unserved rural areas where the private market cannot go.
6. At the same time, as the problems with government funded telecommunications / broadband providers (*See* Attachment A for some examples) have illustrated have shown, the gear used to run these networks is extremely complex and changes rapidly. This is not a safe bet for government to make.

On a statewide basis, rural carriers and communities statewide recommend an infrastructure-based approach to locally controlled and supported public/private partnerships. While the rules may be state or national level, implementation and accountability must occur on the ground at the local level. This avoids the government entering into and disrupting through use of taxpayer money very complex and rapidly changing private markets. It allows government to lower

barriers to entry in high cost / low density rural markets while simultaneously invigorating local private investment.

We recommend that the United States Senate Committee on Commerce, Science and Technology, Subcommittee on Communications, Technology and the Internet adopt policies along these lines and recommend to the FCC and NTIA both that an infrastructure-based approach to government investment in unserved and underserved communities leverages the best of what the government has to offer, empowers local private markets and ensures long-term viability of local community economies.

Signed

[SIGNATURE LINES]

ATTACHMENT A

"Waste Is Seen in Program to Give Internet Access to Rural U.S.", NYT
http://www.nytimes.com/2013/02/12/technology/waste-is-seen-in-program-to-give-internet-access-to-rural-us.html?pagewanted=all&_r=2&#h[

"9Wants to Know: Stimulus money going to waste in Colorado?" KUSA, 9News
http://www.9news.com/news/article/315618/339/Stimulus-money-going-to-waste-in-Colorado-

"Gaps Persist in High-Speed Web Access", WSJ

http://online.wsj.com/article/SB10001424127887324503204578320341071041844.html

Waste Is Seen in Program to Give Internet Access to Rural U.S.

Matt Nager for The New York Times
A fiber optic installation in Flagler, Colo. Some rural towns have no broadband, and some are getting more than they want.
By EDWARD WYATT
Published: February 11, 2013

AGATE, Colo. — The bank is gone from this once-thriving ranching and farming community on Colorado's windblown eastern plain, as are the dairies, the hotel and the Union Pacific depot. The post office remains, at the corner of Main Street and First Avenue, the intersection of the town's two paved streets.

Enlarge This Image

The New York Times
Agate, Colo., has three fiber optic connections for its 11 pupils, the oldest in fifth grade.

Enlarge This Image

Matt Nager for The New York Times

Kevin Felty president of the Colorado Telecommunications Association and president of Plains Cooperative Telephone.

Enlarge This Image

Matt Nager for The New York Times

Daniel Hollembeak, general manager of Agate Mutual Telephone.

There is not much that is modern in Agate, except at the 11-student elementary school, which has three high-speed fiber optic Internet connections — more than nearly every school in Denver, 70 miles to the west, and, for that matter, just about any school in the country. And it is something, the school says, that it doesn't need.

The latest chapter in Agate's recent broadband boom came thanks to the $4 billion Broadband Technology Opportunities Program, part of the Obama administration's 2009 economic stimulus effort. The aim of the grant program is to extend high-speed Internet access to parts of the country that had little or none of it because private companies said it was too expensive to build.

"These investments have the potential to reshape our nation," said Lawrence E. Strickling, an assistant commerce secretary and the administrator of the National Telecommunications and Information Administration, which runs the federal

[grant program](#). "We know that Americans who don't have access to the Internet are increasingly cut off from job opportunities, education resources, health care information and even government services."

But local phone companies have complained about waste or unfair competition, like using some of the grants to build fiber networks where they already exist — including, in Colorado, in the easily accessible eastern plains that include Agate — rather than where they are most needed, in rural mountain towns.

Nationally, $594 million in spending has been temporarily or permanently halted, 14 percent of the overall program, and the Commerce Department's inspector general has raised questions about the program's ability to adequately monitor spending of the more than 230 grants.

In Illinois, for example, a $12 million broadband grant was sanctioned when a subcontractor was caught routing fiber optic cable through neighborhoods where its project engineers lived. A $39 million grant in Arizona was suspended over questionable expenditures on travel, transactions that appeared to involve conflicts of interest and other unbudgeted activities.

Broadband grants in Alabama and Louisiana, totaling $140 million, were terminated over undocumented expenditures and failure to adhere to construction plans and schedules. Four other grants, worth $42 million, returned the money before even getting off the ground.

Here in Agate, two high-speed connections already existed in the school, which had been teaching students from kindergarten through 12th grade. Now the oldest students are fifth graders, and the school says the high-speed fiber optic service is of little use and beyond its means. (It has requested bids for a slower-speed connection to replace it.)

Agate's third fiber optic connection was among the projects built with funds from a $100 million grant to an education consortium called [called Eagle-Net.](#) The grant has been suspended since December, when officials discovered that Eagle-Net had changed nearly all of its plans for wiring the state. Four months earlier, Eagle-Net was warned about questionable spending and lack of budgetary controls, according to Commerce Department documents.

Congress is preparing to take a closer look at the overall program. Representative Cory Gardner, a Colorado Republican whose district includes Agate, said in an interview Monday that the House subcommittee overseeing the grant program was preparing for a hearing into possible program waste.

Eagle-Net says it has tried to work with the rural telecom companies. Gretchen Dirks, a spokeswoman, said several of the rural telephone companies now raising objections supported Eagle-Net's plans in the beginning.

Ms. Dirks also said Eagle-Net had not been avoiding mountain areas. "The more difficult-to-reach areas of Colorado, due to diverse geographic and weather conditions, have been slated for completion in 2013 since the very beginning of the funding process," she said.

Obama administration officials say that the problem with certain grants, including Eagle-Net's, are being addressed. But it is misleading, they say, to focus on the 14 grants that have been suspended or terminated when most have been successful. (Five of the programs whose grants were suspended are back up and running.)

Among the more promising, Mr. Strickling said, were a $102 million program in Arkansas that has paid for high-speed video and data links between rural doctors' offices and the state university's medical center in Little Rock, and a $33 million grant to build a 1,000-mile fiber loop linking communities in rural northern Georgia to Atlanta.

Rural areas certainly suffer a lack of high-speed Internet access. While about 88 percent of urban households in the United States have access to high-speed cable Internet service, only 40 percent of rural households do, according to the Federal Communications Commission and the Commerce Department.

About 20 percent of United States households have access to fiber optic Internet service, the fastest connection, compared with 86 percent in Japan and two-thirds in South Korea. But the Eagle-Net experience in Colorado demonstrates that in the haste to get broadband everywhere, some grant planners appeared not to have taken into account the current condition of infrastructure.

Among the earliest fiber optic connections that Eagle-Net turned on, for example, was not in a remote, unserved area but in the Cherry Creek School District, located in a wealthy Denver suburb.

Ben Startzer, chief information officer for Cherry Creek schools, said in an interview that before Eagle-Net came to visit, the district already had a fiber optic connection that operated at 300 megabits per second — 100 times faster than the average residential broadband speed. The schools didn't need the new network, Mr. Startzer said, but it allowed the district to nearly double its speed while increasing the network's backup redundancy.

A two-hour drive to the east, in Flagler, Colo., the 180-student public school, which serves prekindergarten through 12th grade, also recently got a third fiber optic connection, thanks to Eagle-Net, whose cable was installed underground within a few feet of fiber optic cables already laid by Eastern Slope Rural Telephone.

Eastern Slope's network was financed in part by an $18 million loan from the

Department of Agriculture's Rural Utilities Service — which, unlike Eagle-Net's grant, has to be repaid.

"Here you have a quasi-governmental agency that has free federal money and is spending it to provide the exact same service that is already there, competing against companies that are borrowing federally backed money," said Senator Greg Brophy, a Colorado state legislator whose district covers a large swath of rural northeastern Colorado.

The types of local government institutions that Eagle-Net is focusing on are often the largest customers of the rural telecommunications companies, said Kevin Felty, president of the Colorado Telecommunications Association and president of Plains Cooperative Telephone.

Revenue from those larger entities supports affordable residential service in the area, he said.

Ms. Dirks of Eagle-Net said that if local institutions were happy with the service they already had, they would not have welcomed a new provider.

One of those enthusiastic about Eagle-Net is Brainstorm Internet, of Durango, Colo. Russ Elliott, president of Brainstorm, said connecting to Eagle-Net had allowed his company to offer substantially faster service that costs less to provide than before. "They came in and said 'What can we do to help you get to these rural communities?' " he said.

In Agate, however, Daniel Hollembeak, general manager of the Agate Mutual Telephone, whose headquarters are in a mobile home across a dirt lot from the school, said Eagle-Net's wiring of schools and other government institutions would drive companies like his further toward the brink.

"We employ local people," he said. "If Eagle-Net takes away these institutions, it will have a big negative effect on the company."

A version of this article appeared in print on February 12, 2013, on page B1 of the New York edition with the headline: Where the Broadband Roams.

Gaps Persist in High-Speed Web Access

By [IANTHE JEANNE DUGAN](#)

Federal stimulus programs that devoted $7.2 billion to bringing high-speed Internet access to rural communities have left some areas without access and others complaining they have too much.

The disparity is on display in Dixie County, Fla., in the remote northern reaches of the state. A quasigovernment consortium received a $31 million federal high-speed grant, giving residents hope of taking classes online, consulting with physicians and running businesses at home.

"We thought it was the best thing since indoor plumbing," said George Reid, who sells dial-up service at his computer store in Old Town, Fla. He was planning to expand and hire employees when high-speed access arrived.

But county officials abandoned the consortium amid disagreements over how to reach homes and businesses. Now many residents remain on the wrong side of the "digital divide" that the federal program aimed to eliminate.

Stimulus Program Leads to Tension

[View Slideshow](#)

Matt Nager for The Wall Street Journal

Corey Bryndal, a technology entrepreneur who is leading a campaign to bring more service to rural areas, gestured toward a cable near Highway 50 in Colorado.

- **More photos and interactive graphics**

In Mississippi and California, some residents say they missed out on federal money because of erroneous data. In Colorado and elsewhere, some entities are getting heat for using federal funds to build duplicate networks.

The Federal Communications Commission says some 19 million Americans, about 6% of the population, lack high-speed service, down from 26 million a year ago.

Federal funds so far have fueled about 86,000 miles of broadband infrastructure, linking 12,000 town hubs, schools, hospitals, libraries and other anchors. These core networks, known as "middle mile," are then tapped by private enterprises that take the signals the "final mile" to individual homes and businesses.

Later this week, a House subcommittee on communications and technology will examine the situation at a hearing titled "Is the Broadband Stimulus Working?" Witnesses will discuss allegations of waste, according to a committee memo, and "review whether taxpayers are getting a good return on their investment."

At issue is a key part of the American Recovery and Reinvestment Act of 2009, which devoted over $800 billion to boost the economy. To expand broadband access, the government allotted $4.7 billion to the National

Telecommunications and Information Administration, or NTIA, and about $2.5 billion to the Department of Agriculture's Rural Utilities Service.

"Few technological developments hold as much potential to enhance America's economic competitiveness, create jobs and improve the quality of our lives as wireless high-speed access to the Internet," President Barack Obama wrote in a 2010 memo.

Both agencies say that their programs have been successful. The NTIA has distributed about $2.8 billion, and lost only $11 million due to failed projects, the agency said. Three other projects with collective grants of $159 million are currently suspended in Colorado, Virginia and Alabama.

In Mississippi, Brandon Presley, a state public-service commissioner, said he asked the FCC to change a map that incorrectly showed the state blanketed with service, based on information from carriers. The government said it is updating its records.

Government data showed that Mendocino County, Calif., was fully wired when about half the 35,000 homes still dial up to the Internet, said resident Jim Moorehead. So he helped form a volunteer group that earlier this month applied to the state's public utilities commission for a $30 million grant to build its own network. "This is a civil-rights issue," Mr. Moorehead said.

In Colorado, a consortium called Eagle-Net Alliance got $100.3 million to hook up 230 anchor institutions. Yet in the ski town of Crested Butte, "we basically rely on a wire attached to a rancher's fence," said Corey Bryndal, a technology entrepreneur who is leading a campaign to bring more service to rural areas.

An Eagle-Net spokesman said the community was skipped because it doesn't have a school district. The NTIA suspended Eagle-Net's work late last year citing lapses in environmental and cultural procedures. The company said in a statement it plans to resume work soon.

In Florida, the grant to the North Florida Broadband Authority has helped build more than 700 miles of new broadband capacity serving 60 anchor institutions,

according to the NTIA. The system ultimately would reach 130 more hubs in more than a dozen counties.

"We thought this would bring jobs and badly needed access," said Dixie County Manager Mike Cassidy. But he dropped out of the consortium when it became clear that there was no plan to reach many residents. Now, he is trying to form a co-op with farmers and other property owners.

Donny Lort, project manager, said the consortium just needs more time to prove itself. "Of course you're going to have people dissatisfied," he says.

Glenn Biggerstaff, a retired aviation mechanic in Old Town, Fla., is compensating with a $70-a-month satellite service—a luxury in this poor region. Still, he recently drove to a Hardee's restaurant for free Internet access to download a big file. "It was overwhelmed with people using the Internet," he said.

9Wants to Know: Stimulus money going to waste in Colorado?

DENVER - A $100-million stimulus program designed to connect rural schools and town governments to a fiber optic network is being accused of wasting tax money and putting jobs at risk.

9Wants to Know found EagleNet has been expanding its fiber optic network in small communities where other fiber optic connections already exist.

"They were originally supposed to go where there was not service, or where customers were underserved," said Pete Kirchoff, the vice-president of the Colorado Telecommunications Association.

Kirchoff's group accuses EagleNet of not being upfront about its network plans.

Overbuilding?

In the small town of Flagler, 9Wants to Know found evidence EagleNet recently installed a fiber optic line where two other lines owned by private companies already exist.

Kevin Felty, the president of the CTA, said it's just one example of how EagleNet is overbuilding its network into places where it's not necessary.

"Plain and simple government waste," Felty said.

The CTA fears once EagleNet connects schools and town governments to its network, smaller companies will lose that business and will have to cut staff or go out of business.

"EagleNet is a threat I see," said Daniel Hollenbeak, who manages five employees at the Agate Mutual Telephone Co-Op.

Hollenbeak believes once EagleNet connects the local school to its network, Hollenbeak's job will be on the line.

"They're trying to come in and take our only community anchor institution from us," Hollenbeak said.

EagleNet is using a new fiber optic line running into Agate that it leases from another company.

Disconnected

While EagleNet has expanded its network into places that already have fiber optic connections, other towns like Silverton, which are in desperate need of the service, haven't been connected.

"We need that technology to reach out to the outside world," Silverton Town Manager Jason Wells said.

Wells said Silverton has been promised EagleNet fiber this year, but he's skeptical it's coming.

The Silverton School District spent money rewiring its 101-year-old school with new technology as it waits for the better fiber optics connection.

"So we are sort of building our mansion in the sky, waiting for the driveway. And that is something that has strapped the community financially," Wells said.

Well funded operation

9Wants to Know obtained spending and payroll documentation for EagleNet executives. The agency, while it is not making a profit and hasn't proven it can be self-sustaining, has the money to spend on numerous business trips and meetings over steak dinners.

Documents show the past two presidents came from education and not the technology field. The most recent president, Randy Zila, made $200,000 a year and was given a $10,000 vehicle allowance because he lived 45 minutes from EagleNet offices.

Zila, was a former superintendent of the St. Vrain Valley School District. He resigned from EagleNet in late 2012 citing personal family issues.

Denise Shorey, the company's first president, made $192,000 and also came from an education background.

Mike Ryan, who just began his role as the new president in January, makes $230,000. He's the first president with a long history of work in the telecommunications industry.

The executive director of Utah's Utopia network, a similar government run operation, makes $140,000 and has twice as many employees to manage.

Confusion about operations

Ryan was unable to answer any questions about EagleNet's past decisions to build fiber in places where it already exists, citing his unfamiliarity with the government company.

9Wants to Know repeatedly asked EagleNet for someone more experienced, but were told Ryan is the best person to answer questions. During an interview, Ryan repeatedly cited his inexperience with EagleNet when asked about potential overbuilding and why some communities haven't been connected to the system yet.

"I don't believe anybody tried to misuse funding here," Ryan said. "I think you had people who had a great idea and that they were under resourced with some of the expertise that they needed."

With the confusion over EagleNet's past decisions and plans, 9Wants to Know has learned some members of congress may push for federal hearings. A Colorado state senator is also trying to get EagleNet audited.

So far, EagleNet has connected approximately 60 government entities to its network. It does not have any plans to connect private households to its network.

While the CTA says EagleNet hasn't been upfront about its network plans, 9Wants to Know did find in its grant application the agency planned to connect 230 government institutions to its network.

Many rural school districts see EagleNet as a blessing and a relief from small telephone companies who have been blamed for not providing fast enough service or who have had long-lasting "monopolies."

Dear [Member of Colorado's Congressional Delegation]:

With the conclusion of the recent Energy & Commerce Committee Communications & Technology Subcommittee oversight hearings and coverage in national, regional, local and trade press, there can be no question that we need to find a new way to administer the $100 million in funding from the National Telecommunications and Information Administration (NTIA) that was supposed to be used for construction of networks in areas that actually lack fiber optic infrastructure.

The American Recovery and Reinvestment Act of 2009 appropriated funds to the NTIA to provide broadband infrastructure and services to unserved and underserved parts of rural America. In September, 2010, NTIA awarded $100.6 million to Colorado's EAGLE-Net Alliance (ENA) to build broadband to parts of rural Colorado that lack the high-speed internet service needed by schools, businesses and Colorado residents. ENA has committed roughly $70 million of that $100 million. Unfortunately, ENA has not spent funds in the manner intended by Congress.

Rather than building fiber broadband to unserved and underserved parts of our state, ENA laid fiber alongside existing fiber, creating redundant capacity to communities that already had high-speed Internet, while much of rural Colorado has no internet connectivity or relies on 1950's microwave technology. In response to concerns raised by Coloradans, the NTIA has, at least temporarily, suspended the remaining $30 million of ENA's grant.

Surely Congress did not intend stimulus funds to provide redundant capacity to parts of Colorado with multiple high-speed internet options, leaving parts of Colorado relying barely-functional, decades-old technology.

We urge you to require that NTIA turn over control, operation and ownership of EagleNet to the local communities and carriers who are best positioned to responsibly allocate, operate and successfully manage this network.   We also urge you to reallocate the approximately the remaining $30 million of ENA's grant in the manner Congress intended. Those funds should be re-deployed to a local and regional government entities, bringing fiber optic broadband to Colorado's unserved and underserved communities.

☐ **Announcement/Proclamation**   ☐ **Consent**
☐ **Special Presentation**   ☐ **Decision**
☒ **Report**

AGENDA SUBMISSION FORM
Southwest Colorado Council of Governments

Date of Board Meeting: April 5, 2013		☐
Staff: Dr. Rick Smith	Presentation Time: 2 minutes	☐
Subject: Fiber Locates	Discussion Time: 2 minutes	

Reviewed by Attorney?   ☐ Yes   Attorney:_____   ☒ N/A   ☐No fiscal impact

Committee Approval _____   ☒ Yes ☐ N/A

Background:

Dr. Rick is working to set up a fiber locating service for the SCAN. He will briefly discuss his
process.

Fiscal Impact:

Recommended Action:

Accompanying Documents:

ADDITIONAL INSTRUCTIONS
None

☐ **Announcement/Proclamation**   ☐ **Consent**
☐ **Special Presentation**   ☒ **Decision**
☐ **Report**

AGENDA SUBMISSION FORM
Southwest Colorado Council of Governments

Date of Board Meeting: April 5, 2013		☐
Staff: Susan Hakanson	Presentation Time: 2 minutes	☐
Subject: Meeting Dates	Discussion Time: 5 minutes	

Reviewed by Attorney?   ☐ Yes   Attorney:_____   ☒ N/A   ☐No fiscal impact

Committee Approval _____   ☒ Yes   ☐ N/A

Background:

At the past meeting, Dick White, as Treasurer, asked that the board consider changing the standing SWCCOG meeting dates, He stated issues with previous month's financials not being completed prior to meeting, Dick White proposed 2nd or 3rd Fri. of the month. Cynthia felt that the 2nd week would be fine to have complete financial information. The original date was chosen because the city managers were meeting on that day before the SWCCOG was formed. La Plata County can accommodate changing the meeting. 3rd Friday.

Other jurisdictions have expressed the desire to move to the 3rd Friday.

Fiscal Impact:

Recommended Action: Approval of changing the official SWCCOG Board Meeting date to the 3rd Friday of the Month through the August meeting as a trial, then hearing no objections, change the meeting permanently.

Accompanying Documents:

ADDITIONAL INSTRUCTIONS
None

3.C Meeting Dates - A

☐ **Announcement/Proclamation**   ☐ **Consent**
☐ **Special Presentation**   ☐ **Decision**
☒ **Report**

AGENDA SUBMISSION FORM
Southwest Colorado Council of Governments

Date of Board Meeting: April 5, 2013		☐
Staff: Susan Hakanson	Presentation Time: 5 minutes	☐
Subject: SWCCOG Bookkeeper	Discussion Time: 5 minutes	

Reviewed by Attorney?   ☐ Yes   Attorney:_____   ☒ N/A   ☐No fiscal impact

Committee Approval _____   ☒ Yes ☐ N/A

Background:

Region 9 has been acting as the fiscal agent of the SWCCOG, and is currently under contract to continue to do so through 2013.
In January, Region 9 hired a temp. staff member, Cynthia Aspen, to act as the SWCCOG bookkeeper and for other duties at Region 9,. Cynthia now has a great opportunity to live in Europe with her family and will be leaving us.

Susan will be bringing information regarding a SWCCOG staffing plan update, and questions regarding temporary office space for DoLA Grant projects, and an exit plan for LPC and Susan's time.

Staff is seeking board direction on how they would like to move forward with the decision surrounding SWCCOG staff.

Fiscal Impact:

Recommended Action:

Accompanying Documents:

ADDITIONAL INSTRUCTIONS
None

3.D Staff - A

☐ Announcement/Proclamation   ☐ **Consent**
☐ Special Presentation   ☒ **Decision**
☐ Report

AGENDA SUBMISSION FORM
Southwest Colorado Council of Governments

Date of Board Meeting: April 5, 2013		☐
Staff: Dr. Rick Smith	Presentation Time: 10 minutes	☐
Subject: Telecom Committee report on reallocation	Discussion Time: 15 minutes	

Reviewed by Attorney?   ☐ Yes   Attorney:_____   ☒ N/A   ☐ No fiscal impact

Committee Approval _____   ☒ Yes ☐ N/A

Background:

Funds from the DoLA Telecommunications Grant that had been allocated to specific community project that would not be needed would be available for reallocation. Per the SWCCOG Reallocation Policy, any member jurisdictions submitted proposals for consideration by the Telecom Committee.

Dr. Rick Smith explained that the purpose of this meeting was to come up with a recommendation for re-allocation of DoLA funds. The re-allocation policy is as follows:

Requirements:
• Must be able to provide the necessary match
• Must complete the project by December 31, 2013
• Must be a fiber network project
• Must have a clean set of billing with the fiscal agent (Region 9 EDD)

Order of Preference:
• Communities needing funds to complete original build
• Communities desiring to accelerate their original fiber build
• Communities desiring to add an alternative fiber build that is related to their original build

The committee agreed to the following prioritization for the 5 entities that have requested funds and have met the above requirements:
• Mancos ($16,781), Bayfield ($172,941) and Silverton/San Juan County ($47,626) will be fully funded first.
• Durango/La Plata County and Cortez will be funded with whatever is left (56% to Durango and 44% to Cortez) which reflects the ratio of the costs compared to what's available.

Based on total available funds of $550K, the allocation will be as follows:

4.A Reallocation - A
- $237,348 to Mancos, Bayfield and Silverton/San Juan County
- $175,085 to Durango/La Plata County
- $137,566 to Cortez

Fiscal Impact: this proposal allows the member jurisdictions to complete projects in the original proposals, and allows the SWCCOG to fully utilize the DoLA Grant dollars.

Recommended Action: Approve the recommendation of the Telecom Committee for reallocation of funds to reflect that the requests from Mancos, Bayfield and Silverton/San Juan County will be fully funded, and that the remainder would be split between the Durango/ La Plata County and Cortez proposals, with 56% to Durango/La Plata County and 44% to Cortez.

- Mancos ($16,781),
  Bayfield ($172,941) and
  Silverton/San Juan County ($47,626)
- Durango/La Plata County and Cortez will be funded with whatever is left (56% to Durango and 44% to Cortez), reflecting the ratio of the costs compared to what's available.

Accompanying Documents: Reallocation requests from Mancos (i), Silverton/San Juan County (ii), Bayfield (iii) , Durango/La Plata County (iv) and Cortez (v).

ADDITIONAL INSTRUCTIONS

None

March 28, 2013

Re: Re-appropriation of DoLA Funds for SCAN Implementation

Dear Chairman Capron:

Through either under-estimating the fiber project by the first engineer, a change in installation methods or any other unforeseen circumstance, Town of Mancos does not have the necessary DoLA funds assigned to the Town of Mancos to complete our SCAN project. We have the necessary matching funds and desire to complete our SCAN fiber project as designed.

In accordance with SWCCOG policy on re-appropriation of DoLA funds, we hereby respectfully request additional funds in the amount of $16,781.00 be assigned to our project in the Town of Mancos.

Thank you,

Heather Alvarez
Interim Town Administrator
Town Clerk/Treasurer

SOUTHWEST Colorado
Council of Governments

Mancos

Please use the following forms to request additional reallocated funds from the SCAN Grant.

1. **Grant funds used by your community to date:**

   No constr. to date

2. **Amount of proposed projects reallocation request:**

   $16,781.00

3. **Can you meet the 25% construction match?**

   Yes

4. **Will the requested funds be used to fill in a shortfall to complete the original project?** (If Yes skip 5a and 5b)   Yes

5. **Please describe the project:**

   a. **How will the project benefit the community?**

   b. **How will the project benefit the SCAN project?**

   c. **Break-down of cost estimate:** $16,781

   Mancos Town Match
   $5,125.25

   d. **Time-line of project:**

   completed by late summer

Please use the following forms to request additional reallocated funds from the SCAN Grant.

1. **Grant funds used by your community to date:**
   $3520.50 for Administration

2. **Amount of proposed projects reallocation request:**
   $47,626

3. **Can you meet the 25% construction match?**
   Yes

4. **Will the requested funds be used to fill in a shortfall to complete the original project? (If Yes skip 5a and 5b)**
   The funds will be used to fill a shortfall necessary to complete the original project.

5. **Please describe the project:**

   a. **How will the project benefit the community?**

   b. **How will the project benefit the SCAN project?**

   c. **Break-down of cost estimate:**

Fiber installation and splicing	$ 40,043.00
Travel	2,000.00
Excavation	118,393.23
Wireless Bridges and Inst.	2,500.00
Engineering	1,000.00
Contingency	16,393.62
	$180,329.85

   d. **Time-line of project: May 1, 2013 – June 30, 2013**

Town of Bayfield

1199 Bayfield Parkway
P.O. Box 80
Bayfield, CO 81122
970-884-9544

March 27, 2013

Bryce Capron, Chairman
Southwest Colorado Council of Governments (SWCCOG)
295A Girard Street
Durango, CO 81303

Re: Re-appropriation of DoLA funds for SCAN implementation

Dear Chairman Capron:

The Town of Bayfield originally anticipated an entire fiber optic loop in and around the Town of Bayfield as depicted in Exhibit A.

The Town began the design phase of the project, but quickly realized that the original engineers estimate was dramatically lower than the actual cost to complete the project. The Town of Bayfield revisited the proposed project and removed sections of fiber and conduit from the project to reduce the costs. The new route is attached as Exhibit B. Unfortunately, the cost for a viable project still exceeds the original $407,855 budget.

In accordance with Southwest Colorado Council of Governments policy on re-appropriation of the Department of Local Affairs funds, the Town of Bayfield respectfully requests additional funds in the amount of $129,706 (75% of $172,941) assigned to the project in the Town of Bayfield. The money will be utilized to complete strategic sections of the original fiber optic loop to ensure that the Town of Bayfield has a functioning fiber optic network providing services to the Town facilities and allowing private vendors the opportunity to bring greater communication capabilities to local businesses and residents.

The Town has the necessary matching funds and desires to complete the Town of Bayfield portion of the Southwest Colorado Area Network fiber project, as amended.

Thank you for your consideration.

Sincerely,

Chris S. La May
Town Manager

Please use the following forms to request additional reallocated funds from the SCAN Grant.

1. **Grant funds used by your community to date:**

	Project Budget	YTD Actuals Plus Active Reimbursement Requests	LAPLAWD Remaining contract (Encumbered)	Total	Remaining Construction Budget
DOLA Grant	$305,415	$116,305	$177,884	$294,189	$11,226
Town Funds	$102,440	$38,782	$ 59,295	$98,077	$ 4,363
Total	$407,855	$155,087	$237,179	$392,266	$15,589

2. **Amount of proposed projects reallocation request:**
   $129,706 ($172,941 x 75%)

3. **Can you meet the 25% construction match?**
   Town of Bayfield can meet the $43,235 match ($172,941 x 25%)

4. **Will the requested funds be used to fill in a shortfall to complete the original project? (If Yes skip 5a and 5b)**

   Yes, the original project has been scaled down significantly, but the Town still needs critical sections completed to utilize the FastTrack network and link to Town facilities.

5. **Please describe the project:**   *N/A*
   a. **How will the project benefit the community?**
   b. **How will the project benefit the SCAN project?**
   c. **Break-down of cost estimate:**
   d. **Time-line of project:**

EXHIBIT A
ORIGINAL
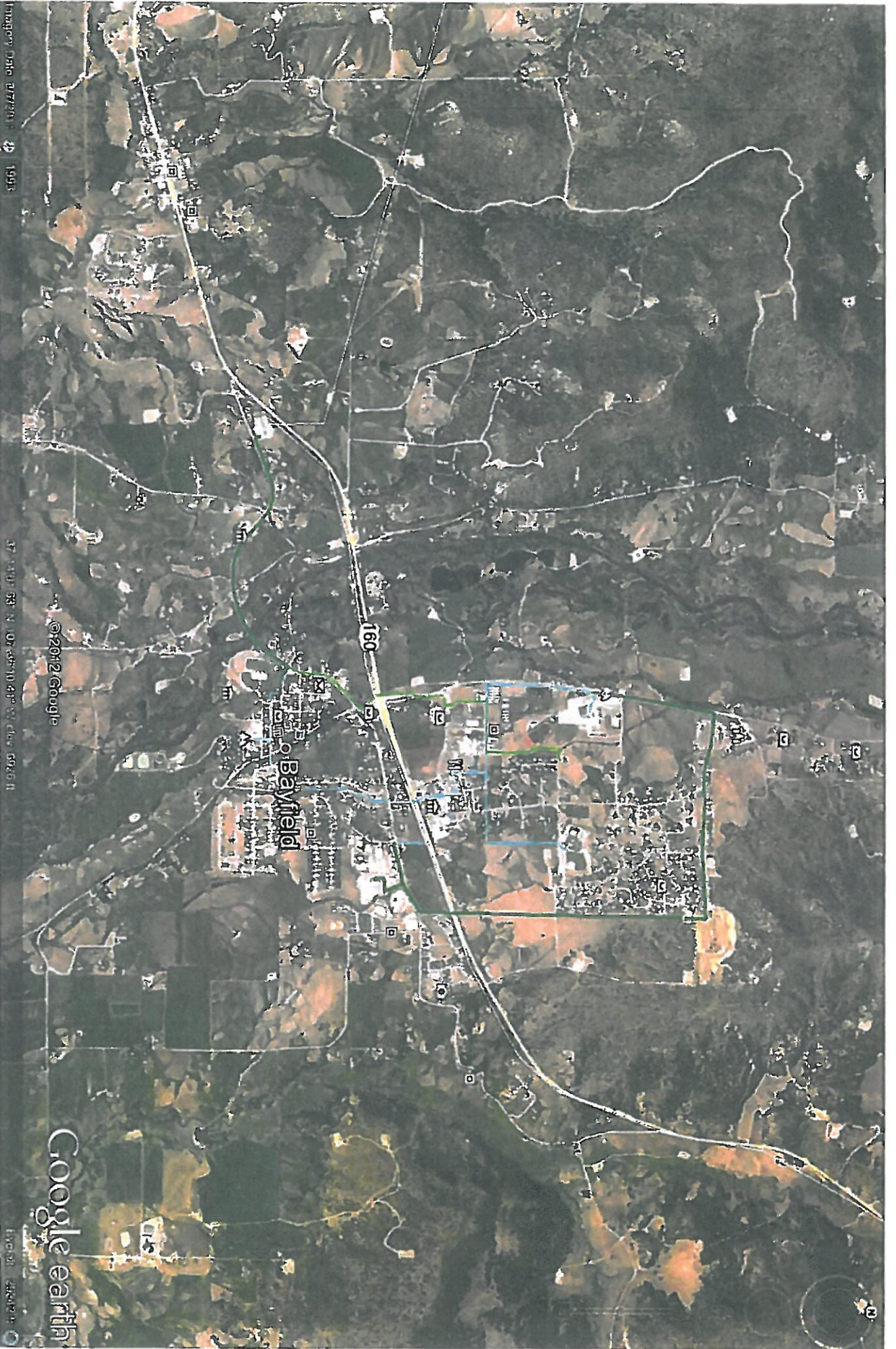
— FASTPACK

— Town of Bayfield

EXHIBIT B
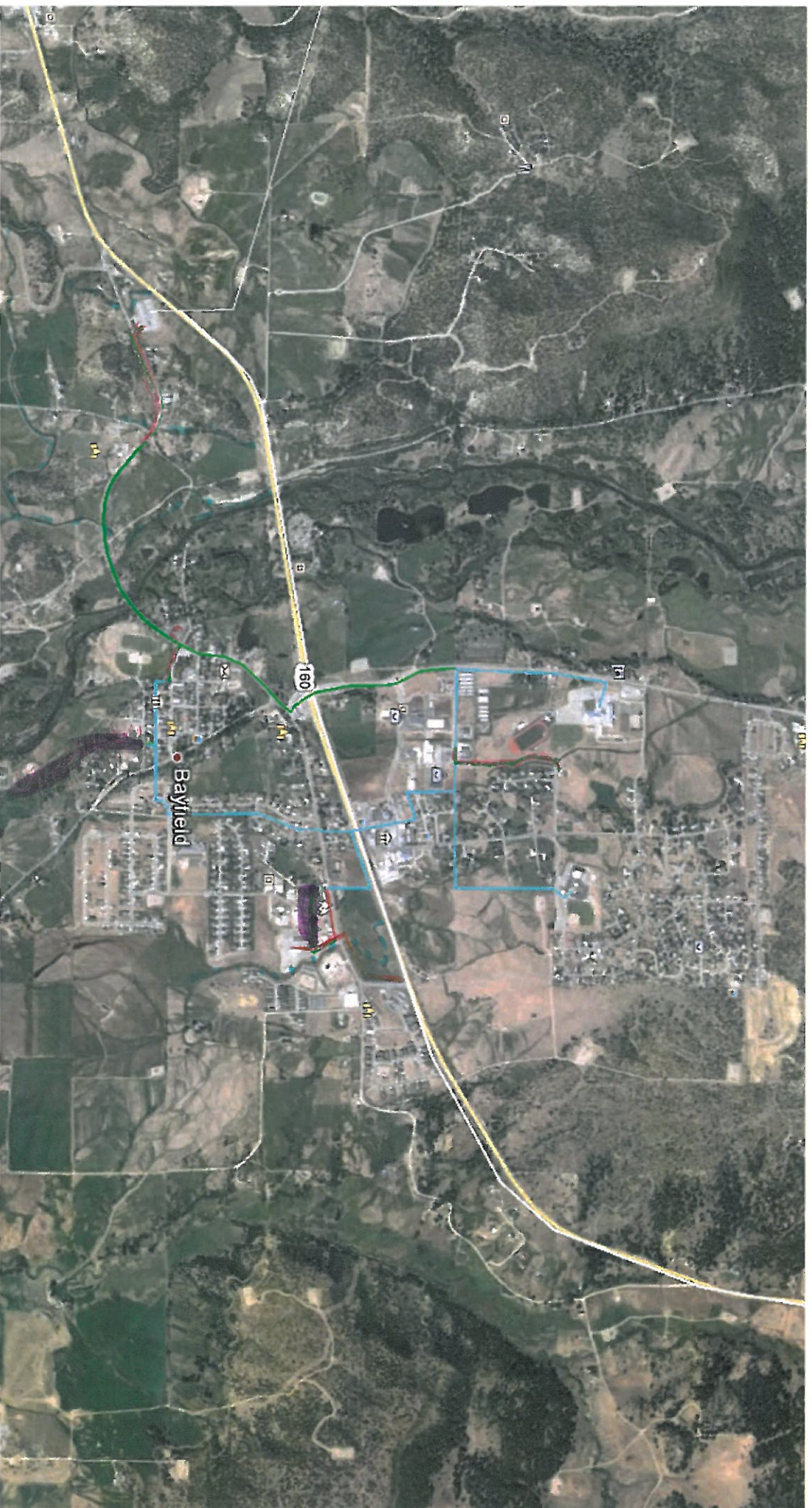
RED — NEW BUILD PROPOSED

— FASTTRACK

WATER DISTRICT BUILD CONDUIT

Bayfield

160
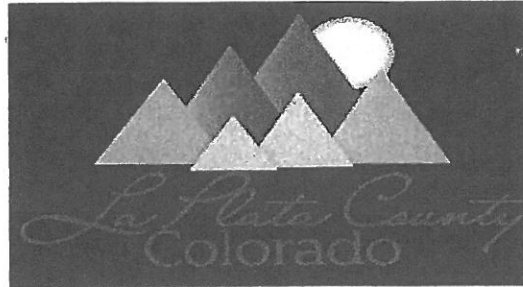
City of Durango
949 East Second Avenue
Durango, Colorado, 81301

La Plata County
1060 East Second Avenue
Durango, Colorado, 81301

Re: Re-appropriation of DoLA funds for SCAN implementation

Dear Chairman Capron:

In accordance with SWCCOG policy on re-appropriation of DoLA funds, we hereby respectfully request additional funds in the amount of *$322,885* be assigned to our City of Durango and La Plata County project.

Thank you, Mr. Chairman!

Ron LeBlanc
City Manager
City of Durango

Joe Kerby
County Manager
La Plata County

1. **Carnegie, Chapman Hill, Water Treatment Plant, Riverview School, Rec Center, Fairgrounds, Senior Center and Durango High School Fiber Project**
   Cost: Estimated $176,349. This project is shovel-ready.
   Collaboration: City Information Systems, Utilities, and Parks and Rec departments, La Plata County, School District 9R, ISPs
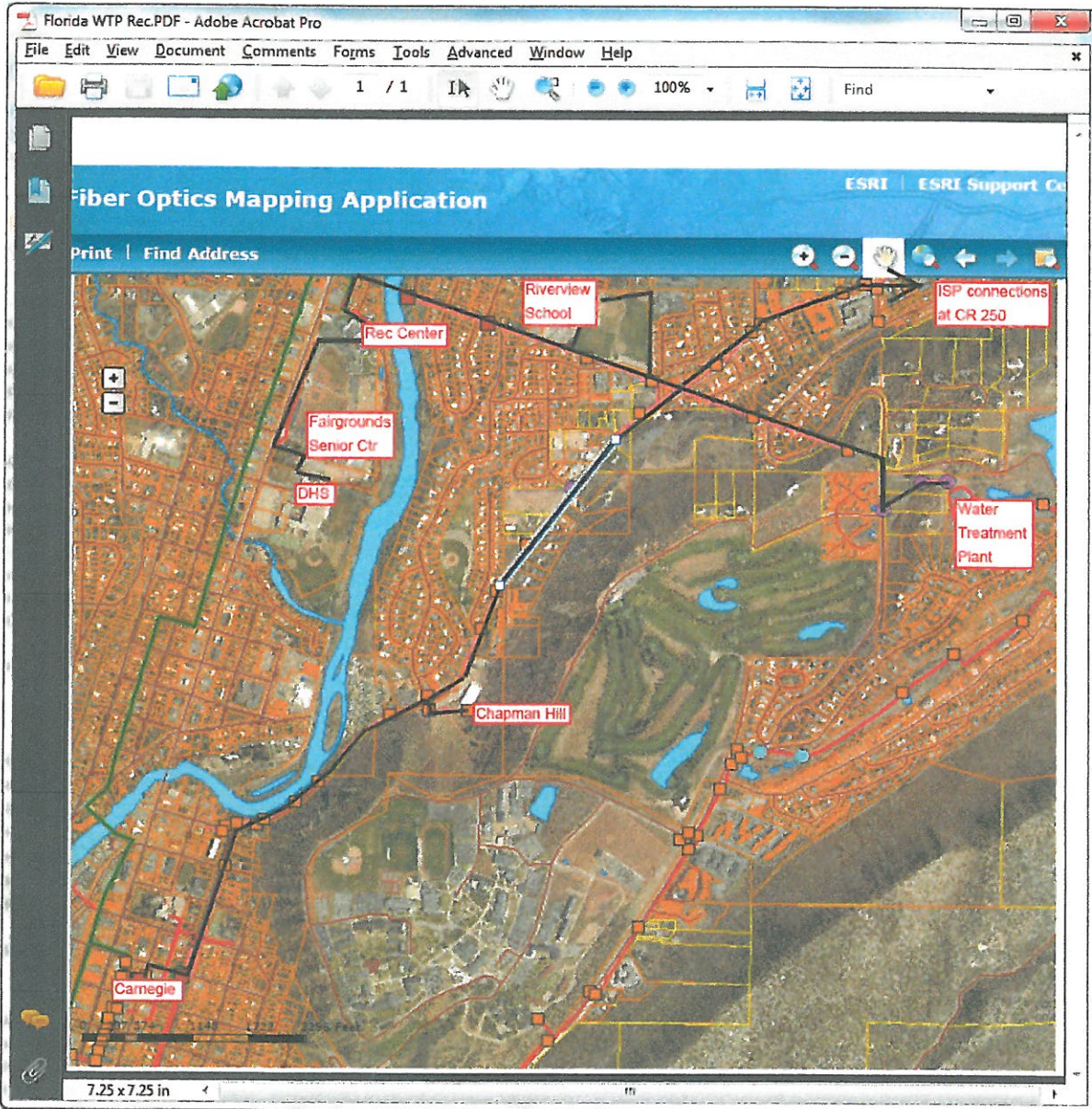
2. **Bodo Industrial Park, Mercury Village, Lift Stations, Escalante MS, County Road & Bridge, future water and wastewater connectivity**

   Cost: Estimated $146,536. This project is also shovel-ready.

   Collaboration: City Information Systems, Utilities, and Parks and Rec departments, La Plata County, School District 9R, Mercy, DFRA, ISPs
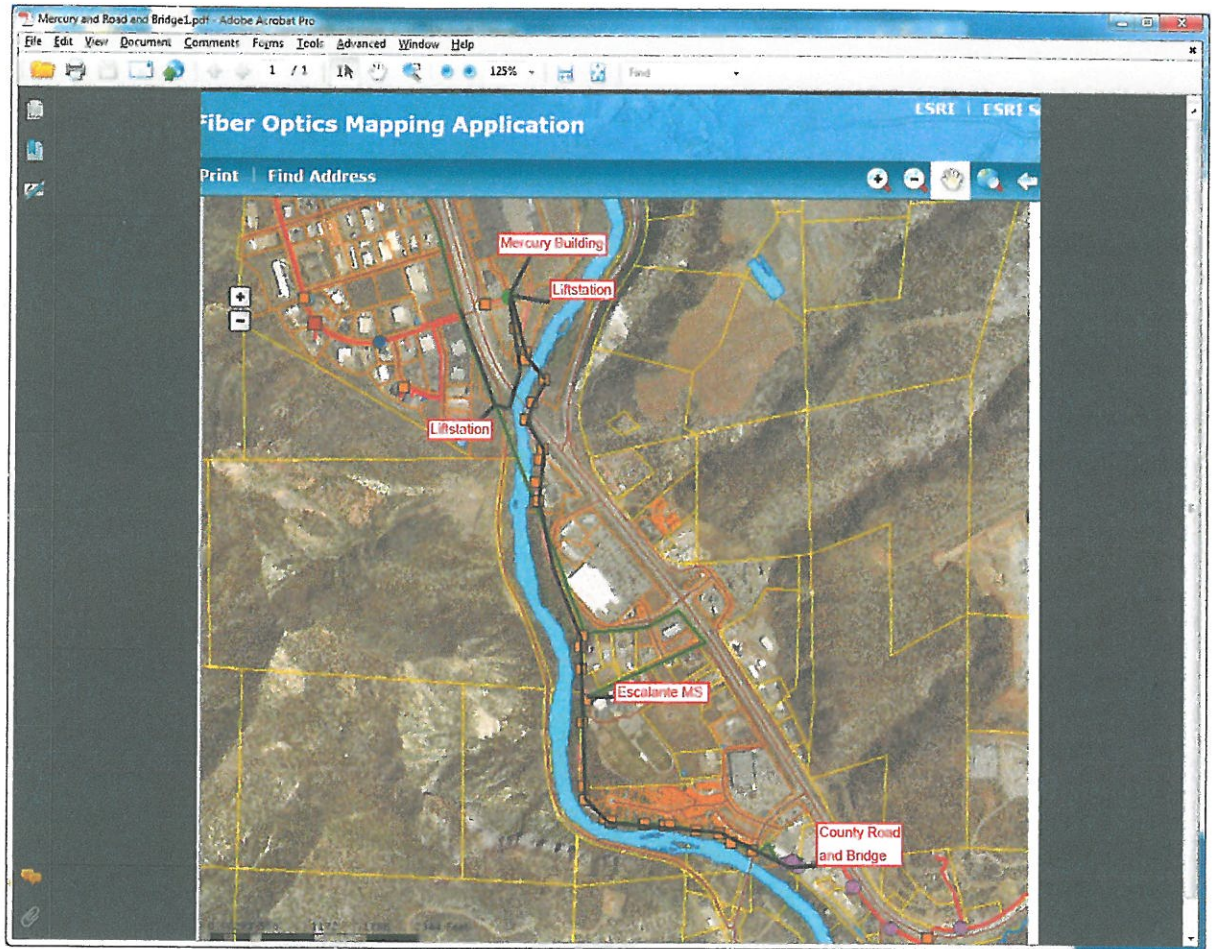
Please use the following forms to request additional reallocated funds from the SCAN Grant.

1. **Grant funds used by your community to date:** $325,554

2. **Amount of proposed projects reallocation request:** $322,885

3. **Can you meet the 25% construction match?** Yes

   La Plata County has $65,000 cash match available, City of Durango $20,000, and School District 9R $15,000

4. **Will the requested funds be used to fill in a shortfall to complete the original project?** (If Yes skip 5a and 5b)

   No. Additional details are provided in the attached memorandum.

5. **Please describe the project:**

   a. **How will the project benefit the community?**
   The proposal consists of two projects:
   The Florida Road/Riverview School/Fairgrounds project will provide fiber connectivity to Chapman Hill and Riverview Elementary School, and provide fiber redundancy to the City Water Treatment Plant and Recreation Center, La Plata County Fairgrounds and Senior Center, and to Durango High School. The project will also provide dark fiber for commercial lease throughout its scope. Chapman Hill is a highly utilized year-round recreational facility that only has DSL-speed connectivity now. Riverview Elementary School was designed with data center capability but lacks fiber. The rec center, senior center, fairgrounds and high school locations are served only by FastTrack IRU fiber; government-owned fiber is needed at these high-use, strategic locations for redundancy and for community shelter and emergency preparedness purposes.

The Mercury Village/County Road & Bridge project will install fiber from Bodo Industrial Park south to the new Mercury Village development and continue south to Escalante Middle School and County Road and Bridge facility. The City, County, 9R School District and Mercy Regional Medical Center have a limited amount of FastTrack IRU fiber in this part of Durango and no fiber redundancy for critical Grandview locations like the hospital, police substation and city water distribution infrastructure. This project will also make dark fiber available for commercial lease end-to-end.

b. How will the project benefit the SCAN project?
Our projects will provide government-owned fiber infrastructure in support of community broadband and economic development efforts in Durango and La Plata County. ISPs will have more fiber in more locations to provide businesses and residences with high-speed broadband services. Economic development will be assisted by providing broadband options for Mercury Village and for the planned La Posta Road business corridor and for underserved Animas Air Park.

c. Break-down of cost estimate: The Florida Road/Riverview School/Fairgrounds project is estimated at $176,349. The Mercury Village/County Road & Bridge project is estimated at $146,536. Please refer to the attached project estimate spreadsheets for detailed cost estimates.

d. Time-line of project: Both projects are ready to be bid and can be completed by December 31, 2013.

TO: SCAN Reallocation Funding Review Committee
FROM: Eric Pierson, IS Manager City of Durango; David Bygel, IS Manager La Plata County
DATE: March 25, 2013
SUBJECT: Supporting Proposal Documentation for Reallocated SCAN Grant Funding

The City of Durango and La Plata County governments utilized SCAN fiber grant funding in 2010-2011 for the build out of over 10 miles of conduit and fiber optic cable. The new network has been fully operational since December 2011 and connects a diverse array of previously underserved (bandwidth-limited) City and County locations like the Water Treatment Plant, Division of Motor Vehicles and Smelter Mountain public safety communications tower. The project also provides City and County-owned redundant fiber connectivity to public safety locations like the Durango Police Department, La Plata County Sheriff's Office and Jail, Durango-La Plata Emergency Communications Center, and a Durango Fire Rescue Authority station and administrative office. In addition, School District 9R provided funding for connecting administrative offices, a data center and Park Elementary School to the network.

Throughout the project scope, a minimum of 12 fibers were allocated for leasing to commercial Internet Service Providers (ISPs). To-date, 7.25 miles of dark fiber have been leased to local ISPs.

The additional SCAN grant funding being requested consists of two major projects described in the Reallocation Request Matrix document. It's important to note that both of these large projects will utilize empty conduits previously installed during City Public Works and Parks and Recreation projects. We simply need funding assistance to fill the conduits with fiber and greatly enhance the resilience of network connectivity to City, County, School, DFRA and Hospital locations and to provide additional dark fiber for broadband deployment to businesses and residential areas.

The total project costs are estimated at $322,885 and will install over 43,000 feet of fiber. Local ISPs have expressed interest in dark fiber leasing and leasing available conduit innerducts.

A map of each project is on following pages and detailed cost estimates for each are included in Attachment 1 and Attachment 2.

Please use the following forms to request additional reallocated funds from the SCAN Grant.

1. **Grant funds used by your community to date:**

   $1 million initial project made up of $750k grant funds and $250k matching funds.

2. **Amount of proposed projects reallocation request:**

   $250k

3. **Can you meet the 25% construction match?**

   Yes

4. **Will the requested funds be used to fill in a shortfall to complete the original project? (If Yes skip 5a and 5b)**

   Yes

5. **Please describe the project: This project will allow the City of Cortez to complete Cabinet Serving Area (CSA) 2-6 which was not completed due to the funds being used to accommodate the Hub Router for the overall COG network.**

   a. **How will the project benefit the community? The completion of CSA 2-6 completes a critical crossing of Hwy 145 and makes possible the eventual fiber loop linking the south and north portion of the network. Additionally it opens the area up to serve new business customers.**

   b. **How will the project benefit the SCAN project? Adds additional customers to the network, provides a critical crossing across Hwy 145 and establishes a permanent route to serve the new $40 million dollar high school which is a important community anchor institution (CAI) for the SCAN project.**

c. Break-down of cost estimate:

Cost Estimate to complete CSA 2-6 is as follows:

- Final Engineering and Right-a-way Permit fees $25,000

- Trench, bore, Install handholes, and Conduit $185,000

- Provide and install fiber optic cable and drops $40,000

Total Cost Estimate $250,000

d. Time-line of project: The City has contractors on board. The project can be completed by September 30, 2013. It is anticipated the CDOT right-a-way permit process will take the longest time within the project.

☐ **Announcement/Proclamation**   ☐ **Consent**
☐ **Special Presentation**   ☒ **Decision**
☐ **Report**

AGENDA SUBMISSION FORM
Southwest Colorado Council of Governments

Date of Board Meeting: April 5, 2013		☐
Staff: Region 9 EDD	Presentation Time: 2 minutes	☐
Subject: DoLA Amendment	Discussion Time: 5 minutes	

Reviewed by Attorney?   ☐ Yes   Attorney:_____   ☒ N/A   ☐No fiscal impact

Committee Approval _____   ☐ Yes ☒ N/A

Background:

We recommend a final amendment to the DoLA grant to reallocate $50,000 from construction expense to administrative expense. This course of action will allow for unplanned administrative expenses including Dr. Rick Smith/Arona Enterprises extension of contract and an unplanned network training. Specifically, the administrative expenses include:

$30,000 – Regional Project Management (5641) – Arona Enterprises, billed at $5,000/month. This includes engineering work for the entire region that is not community-specific (5642) or SCAN management (5637). This allows for Dr. Rick's extension of contract through July, 2013 to be paid from the DoLA grant. **If the expense is continued after July, this administrative amendment amount will not be enough.**

$15,000 - $20,000 – Training (5650) - Network Administrator training on management of entire system

Administrative costs for the DoLA grant are paid 75% by the grant and 25% is charged to the communities involved in the project, based on their portion of the total project construction. With this amendment, each entity's administrative match expense will equal 5.54% of their project construction amount.

Ken Charles and Susan Hakanson were notified and advised of this change.

_____

Fiscal Impact:
$50,000 of the DoLA grant will be moved from construction expense to administrative expense.

_____

Recommended Action:
The recommended action is to approve the prosed amendment to the telecommunications grant and submit to DoLA for final approval.
_____

Accompanying Documents: None

ADDITIONAL INSTRUCTIONS

None

☐ **Announcement/Proclamation** ☐ **Consent**
☐ **Special Presentation** ☐ **Decision**
☒ **Report**

AGENDA SUBMISSION FORM
Southwest Colorado Council of Governments

Date of Board Meeting: April 5, 2013		☐
Staff: Dr. Rick Smith, Ed Morlan, Laura Lewis-Marchino, Jason Wells	Presentation Time: 0 minutes	☐
Subject: Reports	Discussion Time: 0 minutes	

Reviewed by Attorney?   ☐ Yes   Attorney:_____   ☒ N/A   ☐ No fiscal impact

Committee Approval _____   ☐ Yes ☐ N/A

Background:
5. SWCCOG Priority Project Reports

      A. Telecommunications
           i.   General Manager Services Report
           ii.   Responsible Administrator Report
           iii.   Telecommunications Committee Chair Report

Fiscal Impact:

Recommended Action:

Accompanying Documents: General Managers Report, Responsible Administrators Report, Telecommunications Meeting Notes (repeat)

ADDITIONAL INSTRUCTIONS
None

BOARD MEMORANDUM

TO: SOUTHWEST COLORADO COUNCIL OF GOVERNMENTS BOARD (SWCCOG)

FROM: DR. RICK SMITH

SUBJECT: MONTHLY GM UPDATE

DATE: 4/2/2013

This month was devoted to chasing down vendors to get estimates to give communities a chance to make decisions. We had one community drop out of the SCAN project but retain their membership in the COG.

I.   COG

a. Working to get each community into final preparations for their builds and identifying local personnel to perform oversight of the projects as I travel between municipalities.

b. I am continuing to send communication e-mails to Eagle net asking for information on their collaborative work with our local carriers (Farmers Telco, Fasttrack Communications and USA Communications). Eagle net is not responding at all.

   i. I believe we are passing the option of assisting in the communication between eagle net and our carriers and into the option of asking for the NTIA funds associated with our region and working collaboratively with our local providers to complete the work.

c. We are continually working with the IT staffs of Cortez, Durango and La Plata County to build the logical network. This is the piece that will allow COG members to communicate with each other (by department).

   i. This piece defines how entities attach to the SCAN backbone (equipment needed).

   ii. This also ensures COG members can collaborate on future projects capitalizing on the investment in the SCAN network.

d. Cortez is hosting our next public safety meeting with law enforcement representatives from across the region. We will be using the video equipment from Cortez and La Plata County for this meeting.

   i. We are defining the video equipment needed for video arraignment and edge equipment for each community.

   ii. We will be working with ISC Corp to build a JAG grant for this equipment and using our $1 million of cash expenditures for the SCAN network as the match. It is anticipated that there should be no extra cost to the COG membership.

e. Working with Fasttrack Communications to get assistance in Dolores, Mancos, Silverton and Pagosa Springs in case eagle net fails to materialize.

f. Begun working with CDOT on the permits for the various communities needing permission to cross CDOT rights-of-ways.

g. Met with Susan and Cynthia to talk about tracking my time by community as well as regionally.

    i. I am building a spreadsheet that will show hours worked by entity as well as regionally and a total.

h. Met with a potential fiber locater and acquired a proposal for the COG Board to consider in the future.

i. Will have a spreadsheet of final budget numbers for the COG Board to approve at the May meeting.

    i. This will show what communities are returning funds to the COG and what communities are adding funds to their fiber builds.

II. Community Updates

a. Mancos -

    i. Heather Alvarez (interim Town Manager) and I met to go over their build in detail.

    ii. We outlined the budget and she requested for extra funds.

b. Dolores

    i. Visited with the Town Manager and the Mayor about the Dolores build.

        1. Outlined the detail to construct the fiber route.

    ii. Visited with the Dolores Library about their participation.

    iii. Visited with Fasttrack Communications to see how they can make the Dolores build happen without approaching the CDOT right-of-way.

        1. Also visited about the Dolores School District bus barn.

c. Pagosa Springs / Archuleta County -

    i. We have met with the Town, County, PAWSD, Hospital District, DB Technologies and USA Communications to outline the Pagosa Springs/Archuleta County build.

        1. Defined the routes and amount of fibers for each route.

        2. Defined who would be responsible for what (cost and splicing).

    ii. Communicated with the schools on participating in the conversations.

d. Bayfield -

     i. The construction vendor is moving up towards CR 509 and north towards HWY 160.

    ii. Fasttrack and Bayfield are reviewing the IGA for fiber collaboration.

   iii. Bayfield requested additional funds for their build.

   iv. Spoke with Fasttrack about the possibility of jointly working with Bayfield in the future to build the eastside fiber route. They are open to discussing that later this year.

e. Dolores County / Dove Creek -

    i. Farmers Telco sold off its wireless permit and will no longer serve Dolores County or the Town of Dove Creek with wireless Internet.

    ii. Susan spoke with Mr. Pace about what needs to be done to get service to our COG membership in that area.

       1. Farmers Telco wants the COG to use part of its funds to complete the fiber connection to Dove Creek.

       2. Susan and I are meeting with Commissioner Ernie Williams to discuss options.

f. Silverton / San Juan County –

    i. I will be going to Silverton to meet the contractor to discuss any final details before we get some warmer weather to begin the build.

III.   April FOCUS

a. Get all communities under contract and scheduled for fiber builds.

b. Build options for connectivity between communities and the hub equipment in Cortez and Durango.

c. Get the JAG grant completed and sent off for video and edge equipment.

d. Work with Susan to bring a proposal forward to the COG Board for technical support for the smaller communities going forward after the SCAN network is all built.

☐ **Announcement/Proclamation**   ☐ **Consent**
☐ **Special Presentation**   ☐ **Decision**
☒ **Report**

AGENDA SUBMISSION FORM
Southwest Colorado Council of Governments

Date of Board Meeting: Friday, April 5 , 2013		☐
Staff: Ed Morlan	Presentation Time:	☐
Subject: Responsible Administrator Report	Discussion Time:	

Reviewed by Attorney?   ☐ Yes   Attorney:_____   ☒ N/A   ☐No fiscal impact

Committee Approval _____   ☐ Yes ☒ N/A

Background:

The following activities occurred in March:
- Worked on with the City of Cortez and COG bookkeeper to get the proper documentation, i.e. copies of the paid invoices and the check paying that invoice, so we could process their remaining reimbursement from the grant.

- Met with staff from the City of Durango and La Plata County and the COG Bookkeeper to go over their account balances.

- Worked with the COG and Region 9 Accountant to review the spreadsheets detailing the construction and administration costs of the project per community.

- Worked with the COG and Region 9 Accountant to review the proposed DoLA budget amendment and look ahead to any 2013 COG budget changes.

- Began planning for COG Bookkeeper (Region 9 temporary employee) end of tenure due to family commitments.

Fiscal Impact:
None

Recommended Action:
This report is for the SWCCOG's information

Accompanying Documents:

ADDITIONAL INSTRUCTIONS

None

SWCCOG Telecommunications Committee
March 28, 2013, 3:00 – 4:00 p.m.
Phone Conference Summary

Committee Members Present: **Staff:**
Jason Wells, Town of Silverton   Dr. Rick Smith, SCAN General Manager
Dave Bygel, La Plata County   Kathy Sherer, Region 9 EDD
David Mitchem, Town of Pagosa Springs   Ed Morlan, Region 9 EDD
Rick Smith, City of Cortez   Shirley Jones, Region 9 EDD
Eric Pierson, City of Durango   Cynthia Aspen, Region 9 EDD
Shane Hale, City of Cortez

Consultants/Guests:
Ken Charles, DoLA
Susan Hakanson, La Plata County

Dr. Rick Smith explained that the purpose of this meeting was to come up with a recommendation for re-allocation of DoLA funds. The re-allocation policy is as follows:

Requirements:
- Must be able to provide the necessary match
- Must complete the project by December 31, 2013
- Must be a fiber network project
- Must have a clean set of billing with the fiscal agent (Region 9 EDD)

Order of Preference:
- Communities needing funds to complete original build
- Communities desiring to accelerate their original fiber build
- Communities desiring to add an alternative fiber build that is related to their original build

The committee agreed to the following prioritization for the 5 entities that have requested funds and have met the above requirements:
- Mancos ($16,781), Bayfield ($172,941) and Silverton/San Juan County ($47,626) will be fully funded first.
- Durango/La Plata County and Cortez will be funded with whatever is left (56% to Durango and 44% to Cortez) which reflects the ratio of the costs compared to what's available.

Based on total available funds of $550K, the allocation will be as follows:
- $237,348 to Mancos, Bayfield and Silverton/San Juan County
- $175,085 to Durango/La Plata County
- $137,566 to Cortez

This proposal will be presented for a vote at the COG Board meeting on April 5th.

The committee was reminded that there will be a Law Enforcement COG meeting in Cortez and Durango on April 4th from 2:00 to 4:00 p.m. Video conferencing will be available.

☐ **Announcement/Proclamation**   ☐ **Consent**
☐ **Special Presentation**   ☐ **Decision**
☒ **Report**

AGENDA SUBMISSION FORM
Southwest Colorado Council of Governments

Date of Board Meeting: April 5, 2013		☐
Staff: Susan Hakanson	Presentation Time: 5 minutes	☐
Subject: Directors Reports	Discussion Time: 10 minutes	

Reviewed by Attorney?   ☐ Yes   Attorney:_____   ☒ N/A   ☐ No fiscal impact

Committee Approval _____   ☒ Yes ☐ N/A

Background:

B. SWCCOG Reports
   i.   CARO
   ii. Training Opportunities –
        a. Regional Training for Planning Boards and Commissions.
        b. Other regional training opportunities.
   iii. Housing (under DoLA Report)
   iv. Transit Council minutes & update
   v. GIS - Intern
   vi. Public Safety

Fiscal Impact:

Recommended Action:

Accompanying Documents:

ADDITIONAL INSTRUCTIONS
None

5.B Project Reports - A

☐ **Announcement/Proclamation**   ☐ **Consent**
☐ **Special Presentation**   ☐ **Decision**
☒ **Report**

AGENDA SUBMISSION FORM
Southwest Colorado Council of Governments

Date of Board Meeting: Friday, April 5 , 2013		☐
Staff: Laura Lewis Marchino	Presentation Time:	☐
Subject: CARO Report	Discussion Time:	

Reviewed by Attorney?   ☐ Yes   Attorney:_____   ☒ N/A   ☐No fiscal impact

Committee Approval _____   ☐ Yes ☒ N/A

Background:
  Chair Bryce Capron was able to attend the most recent Colorado Association of Regional
  Organizations (CARO) meeting on March 7th in Denver. The group held a strategic planning
  session on what CARO should be in the future. The decision was made to look towards part-
  time staff and a statewide presence.

  The meeting also covered their new website at http://coloradoregions.org, their EDA grant
  budget, CARO partner updates and officer elections. Laura Lewis Marchino with Region 9 was
  elected as Chair of CARO for 2013. **CARO will also be holding their next meeting in
  Durango on June 28th.** More information about that meeting will be distributed.

Fiscal Impact:
None

Recommended Action:
This report is for the SWCCOG's information

Accompanying Documents:

ADDITIONAL INSTRUCTIONS

  None

☐ **Announcement/Proclamation**   ☐ **Consent**
☐ **Special Presentation**   ☐ **Decision**
☒ **Report**

AGENDA SUBMISSION FORM
Southwest Colorado Council of Governments

Date of Board Meeting: April 5, 2013		☐
Staff: Susan Hakanson	Presentation Time: 2 minutes	☐
Subject: Planning Boards & Commission Training	Discussion Time: 5 minutes	

Reviewed by Attorney?   ☐ Yes   Attorney:_____   ☒ N/A   ☐ No fiscal impact
Committee Approval _____   ☐ Yes ☐ N/A

Background:

A request was made to offer a regional training for member so Planning Boards and Commissions. A survey was done for times and dates, and the event will be held on April 30, 2013 from 5:00 – 7:30. Andy Hill from DoLA will present.
The draft agenda follows for discussion, comments or amendments.

Planning Refresher Workshop
Hosted by the Southwest Colorado Council of Governments
Tuesday, April 30, 2013 at 5pm
location

AGENDA

5:00pm   Welcome and Introductions

5:20pm   Why Plan & Statutory Planning Authority

            Roles and Responsibilities of Electeds and Planning

     Commissioners

            Conducting Meetings and Decision-Making

6:00pm   Planning Tools

Long range planning and implementation

"How to Stay Out of Trouble" – Legal & Ethical Issues

7:00pm   Open Discussion & Follow-Up/Questions

7:30pm   Adjourn

NOTES:

Fiscal Impact: There is no charge from DoLA to have staff facilitate this training. It is proposed that light meal be serve, with the funds coming from SWCCOG general funds.

Recommended Action: No Action Needed.

Accompanying Documents:

ADDITIONAL INSTRUCTIONS

None

HCS
Healthy Community Solutions

SET FIRE TO YOUR SILO!!!

USING   **HEALTH IMPACT ASSESSMENT**
AS A TOOL TO CONSIDER HEALTH IN ALL POLICIES

_____

What is Health Impact Assessment (HIA) and why is it important for Public Health?

✔ It is now widely recognized that the health of an individual or community is influenced by much more than access to health care: social, environmental and economic factors all play a role.

✔ HIA is a tool to objectively evaluate any type of project or proposal through _the lens of health_.

✔ Rather than endorsing or rejecting a given proposal, HIA recommendations prioritize impacts of the plan and offer specific, realistic options for maximizing the positive, minimizing the negative, and allocating resources in the most efficient manner to achieve optimal results.

Training Description:
This interactive half day training will introduce participants to the tool of Health Impact Assessment and illustrate how HIA can be used to incorporate health concepts and concerns into decision-making at all levels.

Learning Objectives:
• Understand the main steps of conducting an HIA.
• Be aware of the potential health impacts of any policy, project or program.
• Recognize the possible applications of HIA in your current work.

Intended Audience:
Decisions made in "non-health" sectors, such as local government, often have profound impact on the determinants of public health. Therefore, this training is appropriate for government and private sector planners, elected officials, public health professionals and local non-profit and health leaders.

What is Healthy Community Solutions?
Healthy Community Solutions is small women-owned consultancy, which seeks to help build livable, sustainable, and thriving communities in which all decision-making is examined through the lens of health. **Jenny Wrenn** has worked for many years as a consultant offering healthy community strategic planning services. **Karen Forest** is a public health nurse with a focus on health disparities and chronic disease prevention. Both Jenny and Karen have attended the San Francisco Department of Public Health national HIA Practitioners Training Course, are members of the Society of Practitioners of Health Impact Assessment.

If you are interested in bringing the Set Fire to Your Silo training to your community, or would like to receive more information about this or other trainings offered by Healthy Community solutions, please contact us at: jwrenn.hcs@gmail.com, 970-459-4305 or kforest.hcs@gmail.com, 970-375-1998. Also, visit our website at www.healthycommunitysolutions.com.

"Thank you for taking a conceptual, important topic we all need to learn how to frame better within our professional practice. You have successfully conveyed "health" in its broadest _AND_ most applicable sense through your program; which is rather like trying to successfully nail Jell-O to a tree! Great job! I look forward to participating in your program again in the near future with my team and colleagues." —Damian Peduto, Director of Planning, La Plata County, Colorado

"I attended a seminar on Health Impact Assessments recently hosted by Healthy Community Solutions. Even though I am a planner with a background in environmental and sustainability planning, I do not have much of a background in Health Impact Assessments. For me, this seminar was very enlightening and informative. When we participated in an interactive

B.5 ii b

case study it was the first time I have had to think through the health-related impacts of planning. I would highly recommend the seminar to planners and civil engineers." – Mark Williams, Planner, City of Durango, Colorado

☐ **Announcement/Proclamation**   ☐ **Consent**
☐ **Special Presentation**   ☐ **Decision**
☒ **Report**

AGENDA SUBMISSION FORM
Southwest Colorado Council of Governments

Date of Board Meeting: April 5 , 2013		☐
Staff: Susan Hakanson	Presentation Time: 2 minutes	☐
Subject: Training Opportunities for Planning Boards and Commissions	Discussion Time: 2 minutes	

Reviewed by Attorney?   ☐ Yes   Attorney:_____   ☒ N/A   ☐No fiscal impact

Committee Approval _____   ☒ Yes ☐ N/A

Background:

A regional consultant group, "Healthy Community Solutions" is offering trainings and services to planning department staff, boards and community member regarding Health Impact Assessments as part of the overall process of evaluating proposals. The planning staff members from both the City of Durango and La Plata County recently attended this training and found the training insightful and useful.

I believe that the training would be very beneficial to our regional policy makers as well as staff members. It is suggested that regional staff training be developed separately from the policy makers training.

There is a cost for this training, which varies dependent on the length of the course. If member jurisdictions are interested, I would evaluate how many entities would like to send someone to either training, plan for the length of the sessions, and split the training cost among participating jurisdictions.

The facilitators would be interested in coming to a SWCCOG board meeting to do a short presentation. Staff will schedule this presentation if the board is interested.

Below is a brief description of the implications of adding knowledge of HIA assessments to your planning board or staff:

Question: How might a siting decision for a large business complex affect community and individual health?

Question: How can a housing development be planned and designed to enhance positive health impacts and mitigate negative health consequences?

Question: How do better sidewalks or bike paths enhance community and individual health?

5.B ii b - A
The **answers** may surprise you!

YOUR decisions - as planners, policy makers, and elected officials - play a greater role in determining *the health of your community* than individual choice or access to health care.

- ✓ Health can be a unifying element in any contentious issue. Few are *against* better health for our citizens.
- ✓ Learn how Health Impact Assessments and the Health in all Policies Framework can help you be better informed about any health consequences (positive and negative) of the decisions you make.
- ✓ Healthy Community Solutions seeks to help build livable, sustainable and thriving communities in which all decision-making is examined through the lens of health."

Fiscal Impact:

Recommended Action: If desired, the SWCCOG board will direct staff to move forward to plan a short presentation to the board regarding HIA, and/or propose regional training opportunities for policy makers and for staff.

Accompanying Documents: Health Impact Assessment Flyer

ADDITIONAL INSTRUCTIONS
None

☐ **Announcement/Proclamation** ☐ **Consent**
☐ **Special Presentation** ☐ **Decision**
☒ **Report**

AGENDA SUBMISSION FORM
Southwest Colorado Council of Governments

Date of Board Meeting: April 5, 2013		☐
Staff: Susan Hakanson	Presentation Time: 2 minutes	☐
Subject: Housing	Discussion Time: 5 minutes	

Reviewed by Attorney? ☐ Yes Attorney:_____ ☒ N/A ☐ No fiscal impact

Committee Approval _____ ☐ Yes ☐ N/A

Background:

Staff is moving forward to pursue avenues for a more unified, collaborative and efficient manner of service delivery in housing. Staff included program coordination, meeting facilitation and specific SWConnect project funding into the 2013 DoLA EIAF grant. SWCCOG has received $38,000 in matching funds from the RHA and Phoenix Committee to pursue these ends.

To fulfill the terms of the DoLA EIAF grant, RFP's were distributed during the week of March 26 – April 2 to hire the individuals to complete the work under #3 in the defined projects.

The Projects include:
1. In collaboration with a qualified consultant(s), produce a Broadband operations and business plan, needed agreements, MOUs or IGAs and recommended policies for the Southwest Colorado Access network (SCAN).
2. In collaboration with a qualified consultant(s), facilitate a discussion between SWCCOG members and staff that will help determine the best use of SWCCOG efforts and resources.
3. In coordination with the regional housing organizations , the regional transit providers in the southwest and the regional senior services providers in the southwest, develop a data base of services, develop and select priorities and produce a web based information system and develop a strategic plan for the SWCCOG and its individual members as it relates to these three service areas referred to as Southwest Connect.

Initial meetings with regional staff regarding housing has resulted in a regional working group to develop proposals for consideration. One proposed idea that seems to be rising to the top is the concept of the SWCCOG acting as regional housing funding coordinator.

- Development of policy and procedure for the collection and distribution of funds based on clear criteria.
- Development of a SWCCOG working group to establish protocol and procedure for the coordination of funding – looking at specific priorities to include regional efforts,

gaps in service, reducing duplication, encouraging coordination and collaboration and cost sharing.

- Development of a SWCCOG regional sub-committee to make funding recommendation to the SWCCOG Board.

This concept is hoped to bring coordination to regional housing, while lessening the burden on individual member jurisdictions.

Fiscal Impact:

Recommended Action:

Accompanying Documents:

ADDITIONAL INSTRUCTIONS

None

Southwest Colorado Regional Transit Coordinating Council
Meeting Agenda
Feb. 26th, 2013
3:30 to 5pm followed by Social Hour at Ska Brewing
Region 9 conference room; 295A Girard St., Durango
and via phone conference 661-673-8600 access code 850589#

1. Welcome, Introductions, and Sign In
In attendance: *Erica Keter, Laura Lewis, Terry Woodward, John Egan, Mary Holaday, Susan Hakanson,*

Erica- working on mapping seniors and transit, working on some organizational things and looking for a long term home for SWConnect

John- lots of turnover in Archuleta county currently and waiting on a new bus, has been waiting 2yrs, will probably be at least another 6 months. Funding has been very limited, working on maintaining instead of pushing forward. Bus system itself has been doing very well, a lot more ridership currently and everything is growing and moving in a positive direction.

Mary- working on running buses within the county weekdays during business hours, have also been providing rides into Durango for medical appointments only- end up going daily at times, 8 vehicles (15pass vans, 2 ADA vans, 2 non-ADA vans, 2 4WD vehicles) have been very busy, just got new van (non-ADA van). What about bus service and Cortez Cab? Cortez Cab has been helping while they are off-duty. Some feedback that say they cannot afford a cab and therefore keep using them for transport.

2. Decision
- Approve Nov. 2012 Meeting Minutes
  Laura- Move to approve
  John- Second
  Approved!!
- Additions/Changes to the Agenda?
  No formal 2013 goals yet, may be duplicative to the grant we just received.

3. Discussion/ Updates:
- Organizational updates-
  Peter (via Laura)- Wanted to report to the group, Road Runner ridership increased 99%- probably because of Dial-a-Ride, Ignacio fixed routes increased 22% even though #of trips was decreased. No contract from CDOT for Road Runner service to Grand Junction yet, so will probably be May before they are ready. CDOT is looking at running a service from Grand Junction to Denver for legislators and other commuting to Denver- will be running the service as it is one that loses money (also looking at a route from Pueblo to Denver as well.) CDOT does not have Hwy 172 conditions on their www.cotrip.com website and Peter is advocating for inclusion within the 160/550 report. Asked about others having issues with delayed reimbursements from CDOT, Nita has had some issues- but John reported no other issues.
- SWConnect Transit Mapping Project: **Terry**

See attachment of presentation...

- November PASS training, and Defensive Driving Training : **Laura**
  We have been trying to move more toward local/ regional training. John Egan is now certified as a Defensive Driving trainer and needs to put together 2 trainings to have his certification verified. Has been busy recently and is ready to look at putting together a training. Mary had 80 employees and 2 from Dolores county participate in her Defensive Driving. All new drivers need to complete the PASS training, is so helpful and specific, may be more valuable to commercial drivers initially.

- Transit Coordinating Council Funds & Grant Review: **Laura**
  Submitted application for $20,000 had 3 top priorities; looked at hiring a grant writer for smaller entities to expand their services, voucher program for all transit providers, a lot of interested agencies if there were a process in place for reimbursement etc..., web portal work to expand transit in SWConnect.
  They funded RCC for $1,500, Voucher Program Development $6,500, Administer Voucher program $3,000 (stipend for administration) $11,000 total. Have to do RFP for federal funds. Need to look at who would be willing to do the administration, look at the best ways to work through the process, see what providers and agencies would need and move forward with putting together a plan.

- 2013 Goals Transit Coordinating Council- *see grant priorities, stay tuned...*

- Current state actions and legislative bills around transit: **Erica / Susan**
  Susan has been watching for bills that effect transit, currently we have been watching SB13-048 Authorizing Local Government Use of HUTF for Transit Sponsors. The bill clarifies that local governments are able to use these funds for transit projects and not just on roadway construction projects. No specific dollar information available at this time, Susan will continue to follow and update as needed.

- Strategy for Educating Election Officials about Transit needs/ services:
  Peter is concerned that when we are talking to the TPR, we don't often present ourselves as united under the RCC. It would be to our benefit to put together a presentation for the TPR about who we are, including numbers, funding, and employment opportunities we represent. In the meantime, have Terry do his presentation for the TPR so we know what we are working on and who we are, also to the SWCCOG to make clear the distinction between the TPR and RCC. Laura to talk to TPR about scheduling and Susan to talk to the SWCCOG, will set us up nicely to ask for money and get funding from regional governments. Next TPR meeting is March 29th, bi-monthly meetings so May would be the next option (probably near the end of the month on a Friday)

4. **Next meeting:** end of April...stay tuned for additional information.

5. **Other News and Updates…**

6. **Adjourn Meeting**

Transit Update

Key Questions...

What do we have?

How is it connected?

How can we represent this to riders?

Transit Update

Although we have good operations and good people making good use of resources -

We also have – challenges...

coverage/connectivity, availability, can't get there from here, eligibility etc.

What can we do?...

Here's what Portland did...

Here's what Portland did...

Connectivity

Options

Fares/Cost

Availability

Flexibility

Open Source

Transit Update

Good Solution for Key Questions...

What do we have?

How is it connected?

How can we represent this to riders?

What's Involved?

Getting our data
In GTFS format

Once available, this
data can be used
for planning even
from other systems.

Flexibility in what is
defined as 'Agency'
with routes – i.e.
could also be
vanpool
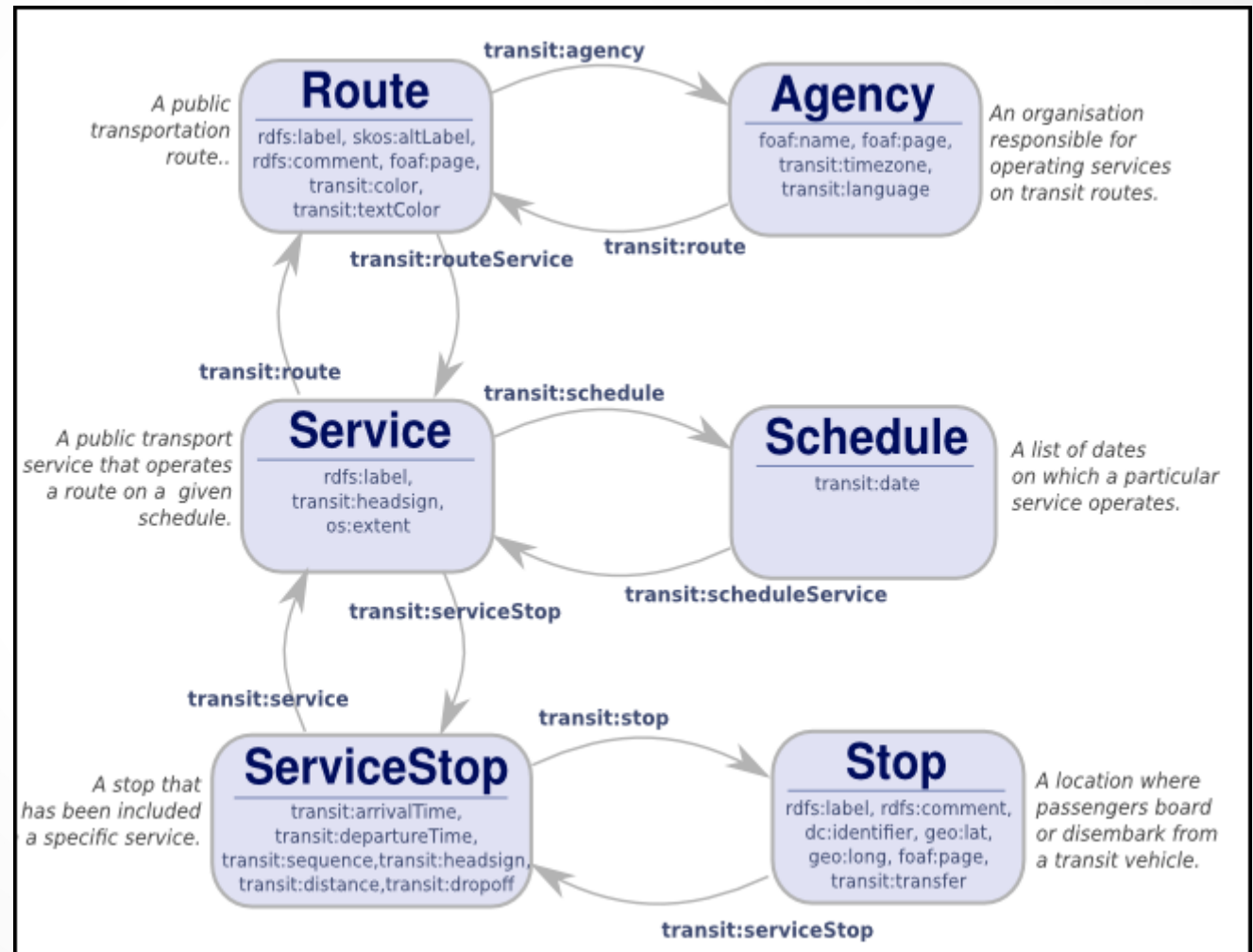
What's Involved?

OpenTripPlanner

Note: this wiki is targeted primarily at the OTP development community. For general information about the project, please visit **opentripplanner.com**

OpenTripPlanner (OTP) is an open source multi-modal trip planner, which runs on Linux, Windows, or potentially any platform with a Java virtual machine. OTP is released under the LGPL. As of Summer 2012, the code is under active development, with a variety of working demos from around the world.

Latest Project Updates:

- Portland's TriMet relaunched its official trip planner, now powered by OTP, on August 6, 2012, following a successful 10-month beta run. Read more about the project, and see also TriMet's 2009-2011 OTP Final Report.

Open Source – no purchase/license fees, source code available for customization

Less complex than what we've already built with SWConnect

In short – completely doable...
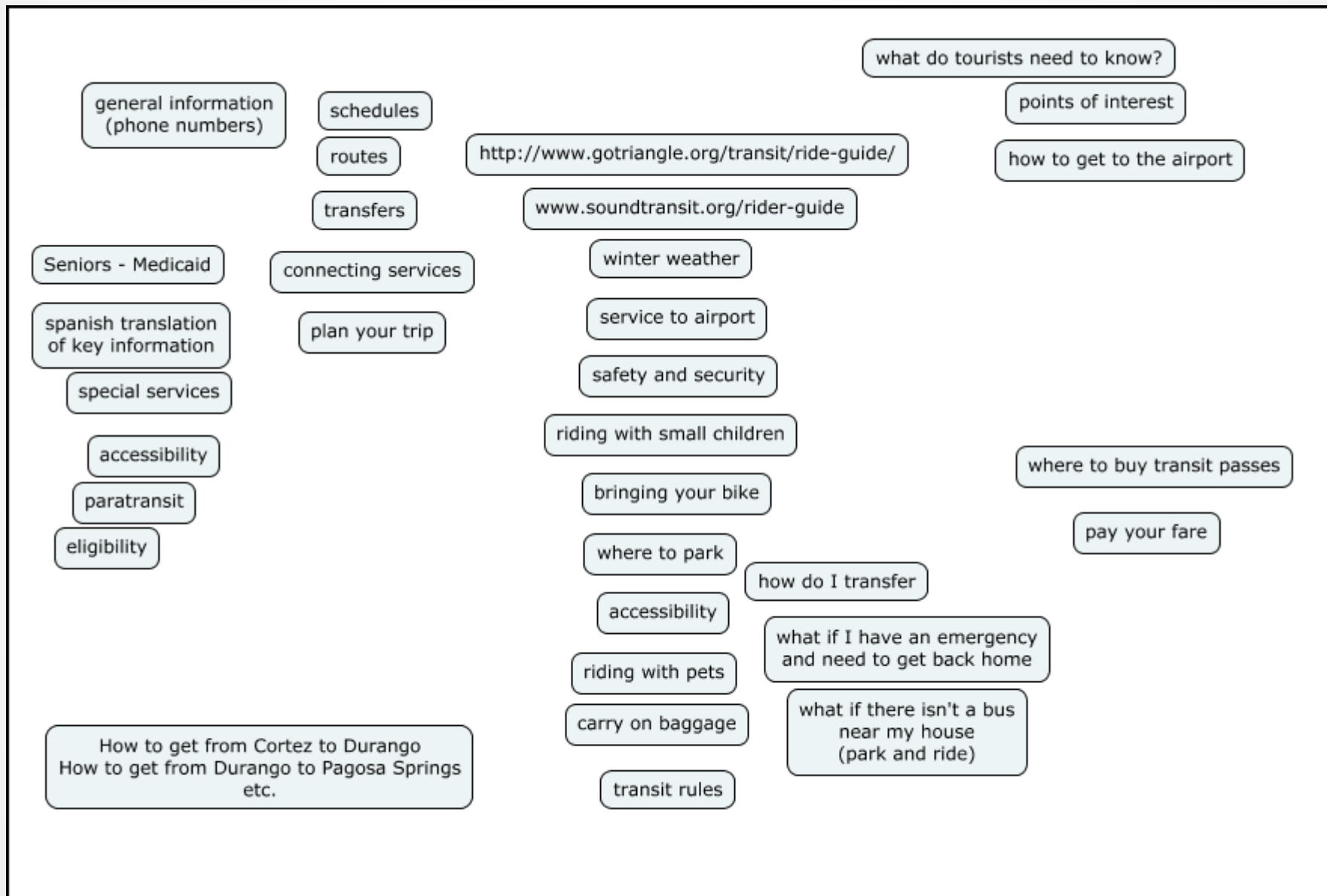
Continue to Map Our Services
SWConnect Information Services

Map Our Services
SWConnect Information Services

Transportation - provided by Durango La Plata Senior Center

Contact Information
Phone : 970-759-6309
Email : caseysj@co.laplata.co.us
Website:

Available Services
- **Support in Daily Transportation Needs**

Hours of Operation
Hours of Operation: 8 AM- 5 PM Monday through Friday

Organization Name: Transportation

Description: Durango~La Plata Senior Center Program Transportation providing rides to meal sites, pharmacies, doctor's appointments, and senior Centers throughout La Plata County.

Focus Area: Seniors transportation handicapped accessible

Location
2424 Main Avenue
Durango
Colorado
81301

Location Details: Durango- 2424 Main Avenue Bayfield- 111 South West St. Ignacio- 115 N. Goddard Avenue

Service Area:

Eligibility: Age 60 years of age or older or individuals with disabilities

Intake Process: Participants will fill out consumer assessments.

Fee Designation: None

Fees: Suggested donation and fees varies according to location pick-up and delivery.

Payment Types: Cash, Checks, Money Orders

Categorize Our Services (taxonomy)
SWConnect Information Services

ACCESSIBILITY: A concept used in transportation planning to describe the ease with which an individual has an opportunity to participate in an activity. The more accessible the activity, the fewer barriers must be overcome to reach the activity.

ACCESSIBLE TRANSIT SYSTEM: A transit system that can transport any mobile person, including persons with disabilities, and in which the vehicles and stops or stations are designed to accommodate patrons with disabilities, including persons who use wheelchairs. Transit accessibility also calls for accessible customer information. In addition to standard print and signage, audio, Braille, large print, pictorial, and tactile formats can make information more accessible to customers with vision, hearing, and cognitive disabilities.

ACCIDENT: An unforeseen, unintended event, caused by an unsafe act, an unsafe condition, or a combination of the two.

ACTIVE VEHICLE: A transit passenger vehicle licensed and maintained for regular use. This includes spare vehicles and vehicles out of service for maintenance, but excludes vehicles leased to other operators, permanently unavailable or unusable for transit service, and new vehicles not yet prepared for transit service.

ADMINISTRATIVE EXPENSES: Costs of the functions that are necessary to support vehicle operations and maintenance, including supervision, information and referral, billing and program accountability, record keeping, planning and marketing, driver training, and purchasing.

ADULT CASH FARE: Basic full fare paid by one person for one ride, excluding transfer and zone charges.

ADVANCE-NOTICE SERVICE: A demand-responsive transportation service by which clients make their trip requests at a designated period, usually at least 2 hours prior to their actual service need.

ADVISORY COMMITTEE: An organized group of local people who supply their ideas and in example, a particular transportation study or plan, or a transit or paratransit operation.

ALIGHT: To get off or out of a transportation vehicle.

ALLOCATION: An administrative distribution of funds.

ALTERNATIVE FUEL: A liquid or gaseous non-petroleum fuel.

Search With Landing Pages / Articles
SWConnect Information Services

☐ **Announcement/Proclamation** ☐ **Consent**
☐ **Special Presentation** ☐ **Decision**
☒ **Report**

AGENDA SUBMISSION FORM
Southwest Colorado Council of Governments

Date of Board Meeting: April 5, 2013		☐
Staff: Susan Hakanson	Presentation Time: 1 minutes	☐
Subject: SWCCOG GIS Intern	Discussion Time: 0 minutes	
Reviewed by Attorney? ☐ Yes Attorney:_____ ☒ N/A ☐No fiscal impact Committee Approval _____ ☒ Yes ☐ N/A		

Background:

The regional GIS staff have done some preliminary work to develop a common set of attributes and common language for inserting the SCAN "as built" data into all systems to develop a utility layer. This is important for two reasons, 1. To have data available to the One-Call system to avoid damage, and 2. For future state and local projects to map all fiber projects.

To help the regional staff develop, collect and insert the SCAN data into the regional systems, it was decided that it would be a good opportunity for a FLC intern, and in turn an intern could offer the SWCCOG a part-time, economical way to complete this project.

I request for an intern is now posted at FLC. Dr. Rick will oversee this intern's project, and Susan will work with regional GIS staff to ensure that the SCAN GIS data project is complete.

Fiscal Impact: The intern will cost the SCAN project approximately $2000. and has been budgeted for.

Recommended Action:

Accompanying Documents:

ADDITIONAL INSTRUCTIONS
None